

BLACK HILLS SPECIAL SERVICES COOPERATIVE

Financial Statements

June 30, 2023



Black Hills Special Services Cooperative
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Independent Auditor's Report

Board of Directors
Black Hills Special Services Cooperative
Sturgis, South Dakota

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities and the general fund, of Black Hills Special Services Cooperative (the Cooperative), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Cooperative's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities and general fund information of the Cooperative, as of June 30, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Cooperative and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Cooperative's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Cooperative's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Cooperative's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Budgetary Comparison Schedule - General Fund - Budgetary Basis, Schedule of Changes in Total OPEB Liability and Related Ratios, Schedule of the Cooperative's Proportionate Share of the Net Pension Liability (Asset), Schedule of Pension Contributions, and Notes to the Required Supplementary Information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Black Hills Special Services Cooperative's basic financial statements. The Schedule of Expenditures of Federal Awards, as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and the Department of Human Services Community Support Provider Cost Report Schedules and Notes are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards and the Department of Human Services Community Support Provider Cost Report Schedules and Notes are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The List of Cooperative Officials has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated January 22, 2024 on our consideration of the Cooperative's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Cooperative's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Cooperative's internal control over financial reporting and compliance.

Casey Peterson, LTD

Casey Peterson, LTD

Rapid City, South Dakota
January 22, 2024

**Black Hills Special Services Cooperative
Management's Discussion and Analysis (Unaudited)
June 30, 2023**

MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of Black Hills Special Services Cooperative's (the Cooperative) annual financial report presents a discussion and analysis of the Cooperative's financial performance during the fiscal year ended on June 30, 2023. Please read it in conjunction with the Cooperative's financial statements, which follow this section.

FINANCIAL HIGHLIGHTS

- The Cooperative's total net position from governmental activities increased by \$1,784,901.
- Total assets decreased by \$5,332,971, which includes a decrease in receivables of \$300,911. Capital assets increased by \$320,146. Total liabilities decreased by \$1,358,485. There continues to be upfront funding for a project that is recognized as a liability until eligible expenses are incurred.
- During the year, the Cooperative's revenues generated from governmental programs were \$1,784,901 more than the \$34,762,199 governmental program expenses.
- The total cost of the Cooperative's programs increased by 14%. The increase is related to the change in pension activity and fluctuations in program activity and payroll expenses from the previous year to the current year.
- The Statement of Net Position reported a \$1,784,901 current-year surplus due to an increase in new programs being administered in the current year. Budgeted revenues and expenses were in excess of actual revenues and expenses.
- Capital purchases exceeded depreciation expenses by \$342,635. Net capital purchases totaled \$591,742 and \$180,146 of assets were disposed. Vehicles made up the capital assets that were purchased and disposed of during the year.
- Compensated absences, also known as accrued leave, increased by \$7,951. The number of employees carrying a leave balance increased by 7.29%. The total number of hours that those employees were carrying increased by .48%.
- Outstanding obligations include net OPEB (Other Post Employment Benefits) obligation for post-employment healthcare of \$37,968, which is consistent with the prior year. This obligation will continue to decrease until all participants qualify for Medicare benefits. Effective September 1, 2019, employees retiring on or after this date were no longer eligible to receive these benefits. The eligible retirees must pay the monthly premium.

See independent auditor's report.

Black Hills Special Services Cooperative Management's Discussion and Analysis (Unaudited) June 30, 2023

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts: Management's Discussion and Analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the Cooperative:

- The first two statements are government-wide financial statements that provide both long-term and short-term information about the Cooperative's overall financial status.
- The remaining statements are fund financial statements that focus on individual programs, reporting operations in more detail than in the government-wide statements.
- The governmental funds statements tell how general services were financed in the short term as well as what remains for future spending.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements.

Figure A-1 summarizes the major features of these financial statements, including the portion of the government they cover and the types of information they contain. The remainder of the overview section of the management's discussion and analysis explains the structure and contents of each of the statements.

Figure A-1		
	Government-wide Statements	Fund Statements Governmental Funds
Scope	Entire Cooperative government (except fiduciary funds and the Cooperative's component units)	The activities of the Cooperative that are not proprietary or fiduciary, such as elementary and high school education programs
Required Financial Statements	*Statement of Net Position *Statement of Activities	*Statement of Revenues, Expenditures and Changes in Fund Balance
Accounting Basis and Measurement Focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus
Type of Asset/Liability Information	All assets, deferred outflows of resources, liabilities, and deferred inflows of resources, both financial and capital, and short-term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter; all deferred outflows and inflows of resources; no capital assets included
Type of Inflow/Outflow Information	All revenues and expenses during the year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter

See independent auditor's report.

Black Hills Special Services Cooperative Management's Discussion and Analysis (Unaudited) June 30, 2023

Government-wide Financial Statements

The government-wide statements report information about the Cooperative as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the Cooperative's net position and how it has changed. Net position (the difference between the Cooperative's assets and liabilities) is one way to measure the Cooperative's financial position.

- Increases or decreases in the Cooperative's net position are indicators of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the Cooperative you need to consider additional nonfinancial factors such as changes in programs and changes in funding.

The government-wide financial statements of the Cooperative are reported in the governmental activities category:

- *Governmental Activities* - This category includes the Cooperative's basic instructional services, such as special education, alternative education, and residential programs, support services (social work, guidance counselor, nursing, psychology, speech pathology, physical and occupational therapy, improvements of instruction, Board of Education, administration, fiscal, operation and maintenance of plant services, and transportation services). Tuition, contracts for services, state contracts and grants, federal grants, and interest earnings finance these activities.

Fund Financial Statements

The fund financial statements provide more detailed information about the Cooperative's general fund. Funds are accounting devices used to keep track of specific sources of funding and spending for particular purposes. Fund accounting is required by South Dakota State Law.

The Cooperative's operations fall under the governmental fund type.

Governmental Funds - All of the Cooperative's basic services are included in the governmental fund which focuses on (1) how cash and other financial assets that can readily converted to cash flow in and out and (2) the balances left at the year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the Cooperative's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional information is provided at the bottom of the governmental funds statements, or on the subsequent page, that explains the relationship (or differences) between them.

See independent auditor's report.

**Black Hills Special Services Cooperative
Management's Discussion and Analysis (Unaudited)
June 30, 2023**

FINANCIAL ANALYSIS OF THE COOPERATIVE AS A WHOLE

Net Position

The Cooperative's combined Statement of Net Position shows an increase from the previous year.

**Table A-1
Black Hills Special Services Cooperative
Statement of Net Position**

	Governmental Activities 2022	Governmental Activities 2023	Total Percentage Change
Current and Other Assets	\$ 15,830,886	\$ 10,177,769	-35.71%
Capital Assets	<u>874,275</u>	<u>1,194,421</u>	36.62%
Total Assets	<u>\$ 16,705,161</u>	<u>\$ 11,372,190</u>	-31.92%
Deferred Outflows of Resources	<u>\$ 7,529,320</u>	<u>\$ 6,812,950</u>	-9.51%
Long-term Debt Outstanding	\$ 234,857	\$ 242,808	3.39%
Other Liabilities	<u>3,861,607</u>	<u>2,495,171</u>	-35.38%
Total Liabilities	<u>\$ 4,096,464</u>	<u>\$ 2,737,979</u>	-33.16%
Deferred Inflows of Resources	<u>\$ 10,484,614</u>	<u>\$ 4,008,857</u>	-61.76%
Net Position:			
Net Investment in Capital Assets	\$ 874,275	\$ 1,194,421	36.62%
Restricted	2,461,231	2,862,103	16.29%
Unrestricted	<u>6,317,897</u>	<u>7,381,780</u>	16.84%
Total Net Position	<u>\$ 9,653,403</u>	<u>\$ 11,438,304</u>	18.49%

The Cooperative's decrease in total assets can be attributed to a decrease in current assets, primarily in the cash and cash equivalents, accounts receivable balances, and net pension asset. Capital assets also saw increases, mainly due to purchases of new vehicles. The decrease in total liabilities was due to a decrease in accounts payable and unearned revenue. The decrease in total assets, deferred outflows of resources, total liabilities, and deferred inflows of resources nets to an increase of \$1,784,901, which results in a net position of \$11,438,304. The Statement of Net Position reports all financial and capital resources. The statement presents the assets and liabilities in order of relative liquidity. The long-term liabilities of the Cooperative, consisting of compensated absences payable and OPEB liability have been reported in this same manner on the Statement of Net Position. The difference between the Cooperative's assets and liabilities is its net position.

See independent auditor's report.

**Black Hills Special Services Cooperative
Management's Discussion and Analysis (Unaudited)
June 30, 2023**

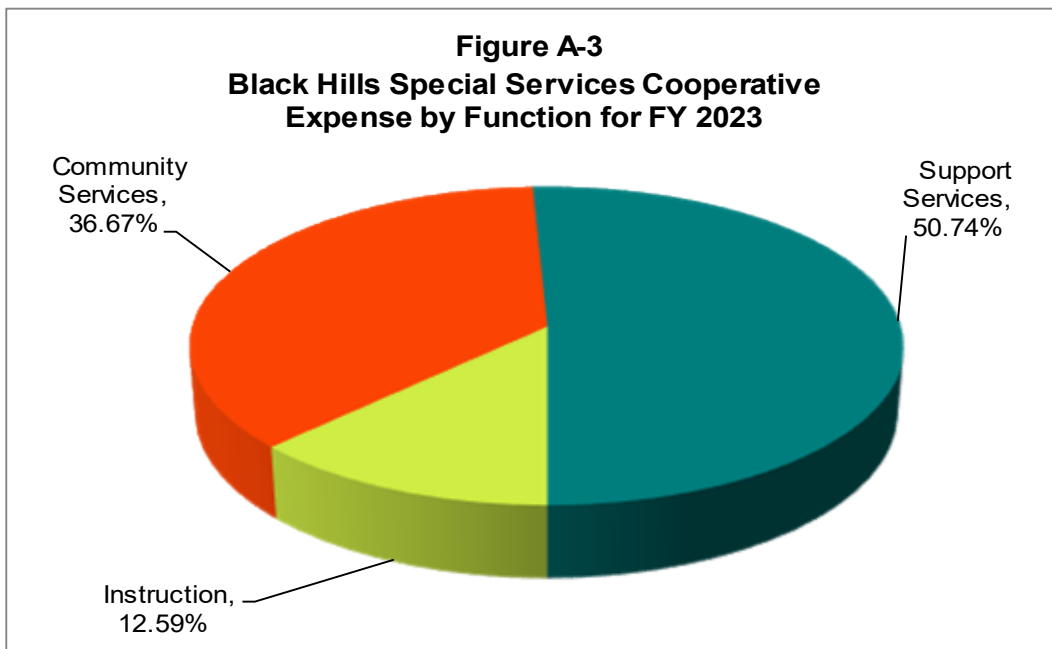
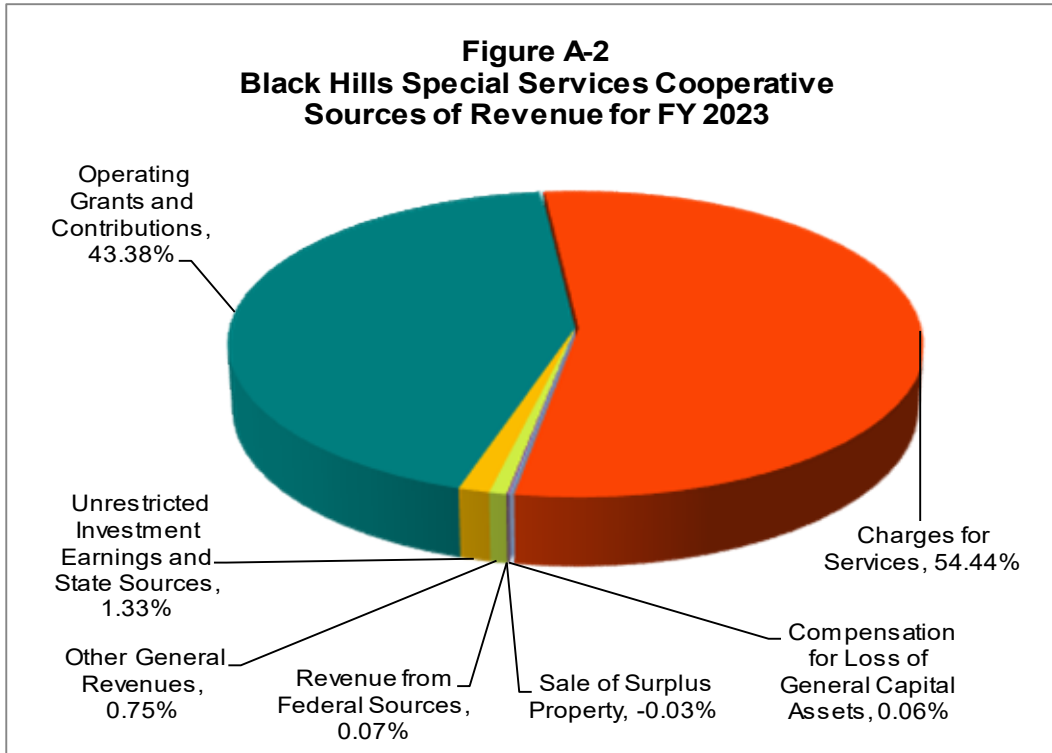
Changes in Net Position

The Cooperative's revenues totaled \$36,547,100. (See Figure A-2.) Approximately 54% of the Cooperative's program revenue continues to come from charges for services. Nearly 43% of the revenue is derived from operating grants and contributions (federal, state, and local sources) and the remaining revenues are derived from other general revenues. Operating grants and contributions increased by 12.97% while charges for services increased by nearly 9%. The Cooperative's total revenues increased by almost 12%. The changes in sources between 2022 and 2023 were due to changes in program activities and funding sources and an increase in program needs resulting from external factors. The Cooperative continues to provide and expand contracted services to local districts and the state helps to maintain local and state sources.

See independent auditor's report.

**Black Hills Special Services Cooperative
Management's Discussion and Analysis (Unaudited)
June 30, 2023**

The Cooperative's expenses cover a range of services, encompassing instruction, support services, and community services. (See Figure A-3). The total cost of all programs decreased by 14%. Personnel and program costs varied slightly due to a shift in some program operations. Purchased services were relatively unchanged as were expenditures for supplies and materials and other expenditures.



See independent auditor's report.

**Black Hills Special Services Cooperative
Management's Discussion and Analysis (Unaudited)
June 30, 2023**

GOVERNMENTAL ACTIVITIES

Table A-2 considers the operations of the governmental activities.

**Table A-2
Black Hills Special Services Cooperative
Changes in Net Position**

	Total Governmental Activities 2022	Total Governmental Activities 2023	Total Percentage Change 2022-2023
Revenues			
Program Revenues:			
Charges for Services	\$ 18,304,953	\$ 19,900,671	8.72%
Operating Grants and Contributions	14,034,492	15,854,817	12.97%
General Revenues:			
Federal Sources	25,450	23,814	-6.43%
State Sources	43,527	398,324	815.12%
Unrestricted Investment Earnings	567	85,802	15032.63%
Other General Revenues	282,912	293,664	3.80%
Gain (Loss) on Disposal of Property	10,459	(9,992)	-195.53%
Total Revenues	<u>\$ 32,702,360</u>	<u>\$ 36,547,100</u>	11.76%
Expenses:			
Instruction	\$ 4,012,420	\$ 4,375,634	9.05%
Support Services	15,064,711	17,639,267	17.09%
Community Services	11,379,666	12,747,298	12.02%
Total Expenses	<u>30,456,797</u>	<u>34,762,199</u>	14.14%
Increase in Net Position	<u>\$ 2,245,563</u>	<u>\$ 1,784,901</u>	-20.51%

FINANCIAL ANALYSIS OF THE COOPERATIVE'S FUNDS

The General Fund increased by \$1,784,901 in the current year after the year-end adjustments for fund statement presentation. The management team continues to meet regularly to review budgets, income, and program expenditures. The monthly report that summarizes expenditures to date, revenues to date, and projected receivables, continues to facilitate this process. Directors receive the report each month, and the report is reviewed by the management team at their regularly scheduled meetings.

BUDGETARY HIGHLIGHTS

The budget for revenues and expenditures totaled \$36,940,792. Over the course of the year, the Board revised the budget once. This amendment was for additional contracts and grants awarded during the year.

See independent auditor's report.

**Black Hills Special Services Cooperative
Management's Discussion and Analysis (Unaudited)
June 30, 2023**

The Cooperative's final budget for the General Fund anticipated that expenditures would be equal to revenues, the actual result for the year was a \$1,014,660 surplus before the fund statement adjustments.

- Revenues were \$428,376 lower than budgeted before adjustments. Revenues from state sources, federal sources, and local sources increased.
- Expenditures were \$1,443,036 lower than budgeted before adjustments. Expenditures were less than budgeted in support and community services and expenditures were more than budgeted in instruction. The decrease in expenditures is attributed to the discontinuation of several smaller programs within each area.

CAPITAL ASSET ADMINISTRATION

At year-end, the Cooperative had a \$1,194,421 net investment in capital assets, including various machinery and equipment. (See Table A-3.) This amount represents a net increase (including additions and deletions) of \$320,145, or 37%.

**Table A-3
Black Hills Special Services Cooperative
Capital Assets
(Net of Depreciation)**

	Governmental Activities 2022	Governmental Activities 2023
Machinery and Equipment	\$ 874,275	\$ 1,194,421
Total Capital Assets (Net)	<u>\$ 874,275</u>	<u>\$ 1,194,421</u>

Capital assets purchased were vehicles. More capital purchases were made during the year than in the previous year. However, that increase was slightly offset by annual depreciation expense.

LONG-TERM DEBT

At year-end, the Cooperative had \$242,808 in outstanding debt. The 2023 balance of the OPEB liability is consistent with 2022 due to limited participation in the Plan. See Note 12 for more information. Overall, long-term debt increased by \$7,951 which contributed to an increase in compensated absences. Compensated absences were up 4%. There was an overall net increase of 3.39% as shown in Table A-4 below.

**Table A-4
Black Hills Special Services Cooperative
Outstanding Debt and Obligations**

	Governmental Activities 2022	Governmental Activities 2023	Total Dollar Change FY 2022	Total Percentage Change FY 2022
Compensated Absences	\$ 196,889	\$ 204,840	\$ 7,951	4.04%
OPEB Liability	<u>37,968</u>	<u>37,968</u>	<u>-</u>	0.00%
Total Outstanding Debt and Obligations	<u>\$ 234,857</u>	<u>\$ 242,808</u>	<u>\$ 7,951</u>	3.39%

See independent auditor's report.

Black Hills Special Services Cooperative Management's Discussion and Analysis (Unaudited) June 30, 2023

The Cooperative is liable for the accrued annual leave payable to the Class 2 salaried and paid personal leave for Class 4 hourly employees. The maximum accumulated leave is capped at 160 hours for Class 2 and 240 hours for Class 4 employees.

The OPEB liability is required to be reevaluated every two years. A valuation of the plan was conducted during fiscal year 2018. Due to declining participation and closure of the plan to new entrants, an updated actuarial valuation is not necessary.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The Cooperative's current economic position has remained stable and experienced growth from the previous fiscal year. The Cooperative's indirect cost rates continue to remain constant and are anticipated to have a minimal change for the next year. The Cooperative does not have the authority to tax or bond. The Cooperative is also not eligible for state aid with the current formula. The Cooperative's Title XIX/HCBS population has experienced a slight increase. The new funding structure for Title XIX/HCBS was implemented June 1, 2023. The impact of the funding change on the Cooperative remains uncertain. It is anticipated that it will require a full year under the new rate methods to determine if there will be an increase or decrease to revenue from the Title XIX/HCBS program. Funding from the state to school districts is also relatively stable. The funding to schools in the upcoming year is proposed to increase. Federal funding sources for current programs are not anticipated to have significant changes in the upcoming year. Healthcare premiums experienced an increase last year. BHSSC's contribution rates were increased, and the Cooperative's healthcare liability was increased. The healthcare plan is anticipating another minimal increase in the upcoming year. The overall budget for next year is anticipated to have a slight increase due to increased services the Cooperative provides to local school districts and state agencies.

CONTACTING THE COOPERATIVE'S FINANCIAL MANAGEMENT

This financial report is designed to provide citizens, taxpayers, customers, investors, and creditors with a general overview of the Cooperative's finances and to demonstrate the Cooperative's accountability for the money it receives. If you have questions about this report or need additional information, contact the Cooperative's Business Office, PO Box 218, Sturgis, SD 57785.

BASIC FINANCIAL STATEMENTS

Black Hills Special Services Cooperative
Statement of Net Position
June 30, 2023

	<u>Governmental Activities</u>
ASSETS	
Cash and Cash Equivalents	\$ 5,329,703
Accounts Receivable	509,672
Due from Other Governments	4,269,886
Capital Assets:	
Machinery and Equipment	2,247,877
Less: Accumulated Depreciation	<u>(1,053,456)</u>
Total Capital Assets, Net of Depreciation	<u>1,194,421</u>
Restricted Assets:	
Net Pension Asset	<u>68,508</u>
TOTAL ASSETS	<u>11,372,190</u>
DEFERRED OUTFLOWS OF RESOURCES	
OPEB-related Deferred Outflows	10,498
Pension-related Deferred Outflows	<u>6,802,452</u>
TOTAL DEFERRED OUTFLOWS OF RESOURCES	<u>6,812,950</u>
LIABILITIES	
Accounts Payable	811,800
Unearned Revenue	1,683,371
Long-term Liabilities:	
Due Within One Year	204,840
Due In More Than One Year	<u>37,968</u>
TOTAL LIABILITIES	<u>2,737,979</u>
DEFERRED INFLOWS OF RESOURCES	
Pension-related Deferred Inflows	<u>4,008,857</u>
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>4,008,857</u>
NET POSITION	
Net Investment in Capital Assets	1,194,421
Restricted:	
Proportionate Share of Net Pension Asset	2,862,103
Unrestricted	<u>7,381,780</u>
TOTAL NET POSITION	<u>\$ 11,438,304</u>

The accompanying notes are an integral part of this statement.

Black Hills Special Services Cooperative
Statement of Activities
For the Year Ended June 30, 2023

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Governmental Activities
Primary Government:				
Governmental Activities:				
Instruction	\$ 4,375,634	\$ 2,614,582	\$ 4,919,387	\$ 3,158,335
Support Services	17,639,267	8,319,286	8,095,557	(1,224,424)
Community Services	<u>12,747,298</u>	<u>8,966,803</u>	<u>2,839,873</u>	<u>(940,622)</u>
Total Governmental Activities	<u>\$ 34,762,199</u>	<u>\$ 19,900,671</u>	<u>\$ 15,854,817</u>	<u>993,289</u>
GENERAL REVENUES				
				398,324
				23,814
				85,802
				272,490
				(9,992)
				<u>21,174</u>
				<u>791,612</u>
INCREASE IN NET POSITION				1,784,901
NET POSITION - BEGINNING				<u>9,653,403</u>
NET POSITION - ENDING				<u>\$ 11,438,304</u>

The accompanying notes are an integral part of this statement.

Black Hills Special Services Cooperative
Balance Sheet - Governmental Fund
June 30, 2023

	General Fund
ASSETS	
Cash and Cash Equivalents	\$ 5,329,703
Accounts Receivable	509,672
Due from Other Governments	<u>4,269,886</u>
TOTAL ASSETS	<u><u>\$ 10,109,261</u></u>
LIABILITIES	
Accounts Payable	\$ 811,800
Unearned Revenue	<u>1,683,371</u>
Total Liabilities	2,495,171
DEFERRED INFLOWS OF RESOURCES	
Grants Received Outside the Period of Availability	499,993
FUND BALANCE	
Unassigned	<u>7,114,097</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	<u><u>\$ 10,109,261</u></u>

The accompanying notes are an integral part of this statement.

**Black Hills Special Services Cooperative
Reconciliation of the Governmental Fund Balance
Sheet to the Statement of Net Position
June 30, 2023**

Total Fund Balance - Governmental Fund	\$ 7,114,097
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.	1,194,421
Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the funds. Long-term liabilities at year-end consisted of:	
Compensated Absences	(204,840)
Net OPEB Obligation	(37,968)
Assets, including grants and other receivables that are not available to pay for current period expenditures, are deferred in the governmental funds.	499,993
Net pension asset reported in the governmental activities is not an available financial resource and, therefore, is not reported in the funds.	68,508
Pension-related deferred outflows are components of pension liability (asset) and, therefore, changes are not reported in the funds.	6,802,452
Pension-related deferred inflows are components of pension liability (asset) and, therefore, changes are not reported in the funds.	(4,008,857)
OPEB-related deferred outflows are components of the total OPEB liability and, therefore, are not reported in the funds.	<u>10,498</u>
Net Position - Governmental Activities	<u>\$ 11,438,304</u>

The accompanying notes are an integral part of this statement.

Black Hills Special Services Cooperative
Statement of Revenues, Expenditures, and Changes in Fund Balance -
Governmental Fund
For the Year Ended June 30, 2023

	<u>General Fund</u>
REVENUES	
Revenue from Local Sources:	
Tuition and Fees	\$ 1,745,699
Earnings on Investments and Deposits	85,802
Other Revenue from Local Sources	18,378,466
Revenue from State Sources	11,312,870
Revenue from Federal Sources	4,989,579
	<u>36,512,416</u>
EXPENDITURES	
Instructional:	
Regular Programs	1,370,578
Special Programs	2,598,411
Adult Continuing Education Programs	444,875
	<u>4,413,864</u>
Support Services:	
Pupils	4,827,662
Instruction Staff	5,722,806
General Administration	1,186,127
Other Administrative Support Services	83,416
Business	3,387,703
Central	947,250
Special Education	573,177
Other Support Services	891,915
	<u>17,620,056</u>
Community Services	
Custody and Care of Children Services	3,947,108
Welfare Activities Services	624,853
Other Community Services	8,300,133
	<u>12,872,094</u>
Capital Outlay	<u>591,742</u>
	<u>35,497,756</u>
EXCESS OF REVENUES OVER EXPENDITURES	<u>1,014,660</u>

The accompanying notes are an integral part of this statement.

Black Hills Special Services Cooperative
Statement of Revenues, Expenditures, and Changes in Fund Balance -
Governmental Fund (Continued)
For the Year Ended June 30, 2023

	General Fund
	<u> </u>
OTHER FINANCING SOURCES	
Compensation for Loss of General Capital Asset	21,174
Proceeds from the Sale of Capital Assets	<u>12,498</u>
Total Other Financing Sources	<u>33,672</u>
EXCESS OF REVENUES AND OTHER FINANCING SOURCES	
OVER EXPENDITURES	1,048,332
FUND BALANCE - BEGINNING	<u>6,065,765</u>
FUND BALANCE - ENDING	<u><u>\$ 7,114,097</u></u>

The accompanying notes are an integral part of this statement.

Black Hills Special Services Cooperative
Reconciliation of the Governmental Fund Statement of Revenues,
Expenditures, and Changes in Fund Balance to the Statement of Activities
For the Year Ended June 30, 2023

Net Change in Fund Balance, Prior to Change in Fund Balance Reserves - Governmental Fund	\$ 1,048,332
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds do not reflect a gain or loss on disposal of capital assets, but the Statement of Activities reports the gain or loss when assets are disposed. This reflects the cost in excess of accumulated depreciation on capital assets retired.	(22,490)
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the costs of those assets are allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period.	342,635
The recognition of revenues in the governmental funds differs from the recognition in the governmental activities in the fact that revenue accruals in the fund financial statements require the amounts to be "available."	23,503
Governmental funds do not reflect the change in compensated absences and post employment benefits, but the Statement of Activities reflects the change in compensated absences and post employment benefits through expenses.	(7,951)
Pension revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the fund.	<u>400,872</u>
Change in Net Position - Governmental Activities	<u>\$ 1,784,901</u>

The accompanying notes are an integral part of this statement.

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2023

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Black Hills Special Services Cooperative are prepared in accordance with generally accepted accounting principles. Black Hills Special Services Cooperative applies all relevant Governmental Accounting Standards Board (GASB) pronouncements.

A. REPORTING ENTITY

Black Hills Special Services Cooperative (the Cooperative) was established in 1980 as a joint venture among member school districts for the purpose of providing vital educational services for both youth and adults. The Board of Directors of the Cooperative is comprised of one representative from each member school district. The Board of Directors is responsible for adopting the Cooperative's budget and setting service fees at a level adequate to fund the adopted budget. The member school districts retain no equity interest in the net position of the Cooperative but do have a responsibility to fund deficits of the Cooperative in proportion to their relative participation. There are no component units included within the reporting entity.

B. RELATED ORGANIZATIONS

Related organizations are excluded from the financial reporting entity either because the Cooperative's accountability for these organizations does not extend beyond making appointments or because management has determined the assets the Cooperative has the ability to access are not significant. The Cooperative's only related organization is described below:

Black Hills Educational Benefits Cooperative Plan - The Cooperative participates in a cooperative service unit with several other school districts to provide benefits to staff. See Note 9 for specific disclosure. Joint ventures do not meet the criteria for inclusion in the financial reporting entity as a component unit but are discussed in these notes because of the nature of their relationship with the Cooperative.

C. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Government-wide Financial Statements

The Statement of Net Position and the Statement of Activities display information about the Cooperative. These statements include the financial activities of the overall Cooperative. Governmental activities are generally financed through grants and other non-exchange transactions.

The Statement of Net Position reports all financial and capital resources in a net position format (assets and deferred outflows of resources minus liabilities and deferred inflows of resources equal net position). Net position is displayed in three components, as applicable: net investment in capital assets, restricted, and unrestricted.

The Statement of Activities presents a comparison between direct expense and program revenues for each function of the Cooperative's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues.

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2023

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fund Financial Statements

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. The funds are accounted for by providing a separate set of self-balancing accounts that constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues, and expenditures. The Cooperative has one fund, which is classified as a governmental fund and therefore does not present proprietary or fiduciary fund categories.

D. FUND TYPES AND MAJOR FUND

An emphasis is placed on major funds within the governmental categories. A fund is considered major if it is a primary operating fund of the Cooperative.

The Cooperative only has one fund. This fund is described below.

Governmental Funds

General Fund - The General Fund is established by South Dakota Codified Laws (SDCL) 13-16-3 to meet the general operational costs of the Cooperative. The General Fund is always a major fund.

E. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe “how” transactions are recorded within the various financial statements. Basis of accounting refers to “when” revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

Measurement Focus

Government-wide Financial Statements

In the government-wide Statement of Net Position and Statement of Activities, the governmental activities are presented using the “economic resources” measurement focus, applied on the accrual basis of accounting.

Fund Financial Statements

In the fund financial statements, the “current financial resources” measurement focus and the modified accrual basis of accounting are applied to the governmental fund types.

Basis of Accounting

Government-wide Financial Statements

The government-wide financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the Cooperative gives (or receives) value without directly receiving (or giving) equal value in exchange, include grants and donations. Revenues from grants and donations are recognized in the fiscal year during which all eligibility requirements have been satisfied.

Fund Financial Statements

In the fund financial statements, the governmental fund is reported using the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The Cooperative considers significant revenues reported in the governmental fund to be available if the revenues are collected within 90 days after year-end.

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2023

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, compensated absences, and changes in the OPEB liability, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in the governmental fund. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources. Under the terms of grant agreements, the Cooperative funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there is both restricted and unrestricted net position available to finance the program. It is the Cooperative's policy to first apply cost-reimbursement grant resources to such programs followed by general revenues.

F. ACCOUNTS RECEIVABLE

Accounts receivable are considered by management to be fully collectible and, accordingly, no allowance for doubtful accounts is considered necessary.

G. CAPITAL ASSETS

Capital assets include a building, machinery, and equipment that are used in operations and that have initial useful lives extending beyond a single reporting period.

Government-wide Financial Statements

All capital assets are valued at historical cost or estimated historical cost if the actual historical cost is not available. Donated capital assets are valued at their acquisition value on the date donated.

Depreciation expense is calculated using the straight-line method. Depreciation of exhaustible fixed assets for machinery and equipment is recorded as an allocated expense in the Statement of Activities. The net capital assets are reflected in the Statement of Net Position.

Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the Statement of Net Position are as follows:

	<u>Capitalization Threshold</u>	<u>Depreciation Method</u>	<u>Estimated Useful Life</u>
Machinery and Equipment	\$5,000	Straight line	5 - 15 yrs

Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital expenditures of the governmental fund upon acquisition.

H. LONG-TERM LIABILITIES

The accounting treatment of long-term liabilities differs between the government-wide and fund financial statements.

Government-wide Financial Statements

All long-term liabilities to be repaid from governmental resources are reported as liabilities in the government-wide statements when incurred. The long-term liabilities consist of compensated absences and other post-employment benefits (OPEB) liability. Note 12 provides more information on the OPEB liability. Accounting policies related to compensated absences payable are as follows:

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2023

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Annual vacation is earned by salaried employees as outlined in their individual contracts. Vacation can be accrued up to 160 hours. Paid personal leave is earned by hourly employees based on length of service. Paid personal leave can be accrued up to 240 hours. Upon termination, employees are entitled to receive compensation for their accrued vacation or paid personal leave balance.

Sick leave is earned by salaried employees per their individual contracts. Sick leave can be accrued to either 480 or 640 hours, depending on employment class. Upon termination, salaried and certified employees are not entitled to receive compensation for accrued sick leave balances.

Fund Financial Statements

In the fund financial statements, debt proceeds are reported as revenues, and payments of principal and interest are reported as expenditures when they become due. Compensated absences and OPEB obligations are recorded as expenditures when paid.

I. LEASES

The Cooperative is a lessee for noncancellable leases of equipment and office space. The Cooperative recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the government-wide financial statements. The Cooperative recognizes lease liabilities with an initial, individual value of \$20,000 or more.

At the commencement of a lease, the Cooperative initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the Cooperative determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The Cooperative uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the Cooperative generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the Cooperative is reasonably certain to exercise.

The Cooperative monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the Statement of Net Position. As of June 30, 2023, the Cooperative had no leases meeting the criteria for recognition under GASB 87. The Cooperative is a lessee for various leases of facilities that meet the criteria of a short-term lease and are exempt from GASB 87.

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2023

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

J. Subscription-Based Information Technology Arrangements:

The Cooperative has entered into subscription-based information technology arrangements (SBITAs) with vendors to use vendor-provided information technology. The Cooperative recognizes a subscription liability and an intangible right-to-use subscription asset (subscription asset) in the government-wide financial statements. The Cooperative recognizes subscription liabilities with an initial, individual value of \$5,000 or more.

At the commencement of a subscription, the Cooperative initially measures the subscription liability at the present value of payments expected to be made during the subscription term. Subsequently, the subscription liability is reduced by the principal portion of subscription payments made. The subscription asset is initially measured as the initial amount of the subscription liability, adjusted for subscription payments made at or before the subscription commencement date, plus certain initial implementation costs. Subsequently, the subscription asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to subscription include how the Cooperative determines (1) the discount rate it uses to discount the expected subscription payments to present value, (2) subscription term, and (3) subscription payments.

- The Cooperative uses the interest rate charged by the vendor as the discount rate. When the interest rate charged by the vendor is not provided, the Cooperative generally uses its estimated incremental borrowing rate as the discount rate for subscriptions.
- The subscription term includes the noncancellable period of the subscription. Subscription payments included in the measurement of the subscription liability are composed of fixed payments and purchase option price that the Cooperative is reasonably certain to exercise.

The Cooperative monitors changes in circumstances that would require a remeasurement of its subscription and will remeasure the subscription asset and liability if certain changes occur that are expected to significantly affect the amount of the subscription liability.

Subscription assets are reported with other capital assets and subscription liabilities are reported with long-term debt on the statement of net position. As of June 30, 2023, the Cooperative did not have any subscription arrangements that were other than short-term.

K. DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

The Cooperative reports increases in net position that relate to future periods as deferred outflows of resources in a separate section of its government-wide Statement of Net Position. The only deferred outflows of resources reported are a deferred amount arising from the Cooperative's pension plan for qualified retirees (see Note 7). There are no deferred outflows of resources reported in the fund balance sheet.

The Cooperative's governmental funds report a separate section for deferred inflows of resources. This section reflects a decrease in net position that applies to a future period or periods. Under the modified accrual basis of accounting, governmental fund revenues are not recognized until available (collected no later than 90 days after the end of the Cooperative's fiscal year). The Cooperative reports earned but unavailable grants and charges for services as deferred inflows of resources in the governmental fund. The Cooperative reports pension-related deferred inflows of resources in the government-wide financial statements.

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2023

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

L. UNEARNED REVENUE

The governmental funds report various grants and payments received in advance of the eligibility criteria for revenue recognition as unearned revenue.

M. NET POSITION AND FUND BALANCE

Government-wide Financial Statements:

It is the Cooperative's policy to first use restricted net position prior to the use of unrestricted net position when an expense is incurred for purposes for which both restricted and unrestricted net position are available. Net position reported in the Statement of Net Position includes the following:

Net Investment in Capital Assets - Consists of capital assets, including restricted capital assets, net of accumulated depreciation (if applicable) and reduced by the outstanding balances of borrowings that are attributable to the acquisition, or improvement of those assets.

Restricted - Consists of net position with constraints placed on its use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments, or (b) law through constitutional provisions or enabling legislation.

Unrestricted - Represents all other net position that does not meet the definition of "restricted" or "net investment in capital assets."

Fund Financial Statements:

The Cooperative classifies governmental fund balances as follows:

Nonspendable - Includes amounts that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact.

Restricted - Constraints are placed on the use of resources by either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.

Assigned - Amounts that are constrained by the Cooperative's intent to be used for specific purposes but are not restricted. Amounts can be assigned by committees of the Board of Directors or management of the Cooperative.

Unassigned - Represents fund balance that has not been restricted or assigned.

The Cooperative uses restricted amounts first when both restricted and unrestricted fund balances are available unless there are legal documents or contracts that prohibit doing this, such as a grant agreement requiring dollar-for-dollar spending. Additionally, the Cooperative would first use assigned and then unassigned amounts of fund balance when expenditures are made.

The Cooperative does not have a formal minimum fund balance policy.

N. PROGRAM REVENUE

In the Statement of Activities, reported program revenue is derived directly from the program itself or from other parties, as a whole. Program revenues are classified into two categories, as follows:

Charges for Services - These arise from charges to customers, applicants, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services.

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2023

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Program Revenues - Operating Grants and Contributions - These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.

O. IMPLEMENTATION OF GASB STATEMENT NO. 96

As of July 1, 2022, the Cooperative adopted GASB Statement No. 96, *Subscription-Based Information Technology Arrangements (SBITAs)*. GASB 96 affects any government entity that enters into a contract that conveys control of the right to use another party's (an SBITA vendor's) IT software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction. The Cooperative has determined that there are no arrangements that meet the requirements of recognition under GASB 96 during the year ended June 30, 2023.

NOTE 2 - DEPOSITS AND INVESTMENTS

Statutes impose various restrictions on deposits and investments. These restrictions are summarized below:

Deposits - The Cooperative's deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 13-16-15, 13-16-15.1, and 13-16-18.1. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100% of the public deposit accounts that exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by federal home loan banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA," or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

Investments - In general, SDCL 4-5-6 permits the Cooperative's funds to be invested in (a) securities of the United States and securities guaranteed by the United States Government, either directly or indirectly, or (b) repurchase agreements fully collateralized by securities described in (a) or in shares of an open-end, no-load mutual fund administered by an investment company whose investments are in securities described in (a) and repurchase agreements described in (b). Also, SDCL 4-5-9 requires that investments be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

Credit Risk - State law limits eligible investments for the Cooperative, as discussed above. The Cooperative has no investment policy that would further limit its investment choices. As of June 30, 2023, the Cooperative did not have any investments.

Custodial Credit Risk - Deposits - The risk that, in the event of a depository failure, the Cooperative's deposits may not be returned to it. The Cooperative does not have a deposit policy for custodial credit risk.

Interest Rate Risk - The Cooperative does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2023

NOTE 3 - DUE FROM OTHER GOVERNMENTS

Amounts due from other governments include reimbursements from state and federal grants and charges for services.

State of South Dakota	\$ 3,702,404
Various School Districts	542,087
Miscellaneous Receivables	<u>25,395</u>
	<u>\$ 4,269,886</u>

NOTE 4 - CHANGES IN CAPITAL ASSETS

A summary of changes in capital assets for the year ended June 30, 2023 is as follows:

	Balance June 30, 2022	Additions	Deletions	Balance June 30, 2023
Capital Assets Being Depreciated:				
Machinery and Equipment	\$ 1,836,281	\$ 591,742	\$ 180,146	\$ 2,247,877
Less: Accumulated Depreciation				
Machinery and Equipment	<u>962,005</u>	<u>249,107</u>	<u>157,656</u>	<u>1,053,456</u>
Net Capital Assets	<u>\$ 874,276</u>	<u>\$ 342,635</u>	<u>\$ 22,490</u>	<u>\$ 1,194,421</u>

Depreciation expense was charged to governmental functions as follows:

Instruction	\$ 16,693
Support Services	204,292
Community Services	<u>28,122</u>
	<u>\$ 249,107</u>

NOTE 5 - LONG-TERM LIABILITIES

The following is a summary of changes in long-term liabilities for the year ended June 30, 2023:

	Balance June 30, 2022	Increase	Decrease	Balance June 30, 2023	Due Within One Year
Compensated Absences	\$ 196,889	\$ 227,071	\$ 219,120	\$ 204,840	\$ 204,840
OPEB Liability	<u>37,968</u>	<u>-</u>	<u>-</u>	<u>37,968</u>	<u>-</u>
	<u>\$ 234,857</u>	<u>\$ 227,071</u>	<u>\$ 219,120</u>	<u>\$ 242,808</u>	<u>\$ 204,840</u>

NOTE 6 - LEASES

Numerous short-term leases exist for buildings, vehicles, and equipment. Lease expense for the year ended June 30, 2023 was \$829,501. The Cooperative subleases a portion of the office space leased through a lease at one of its locations. The revenue received for the year ended June 30, 2023 was \$6,825.

Due to the variability of funding, the Cooperative typically structures leases to be short-term. Future minimum payments for the fiscal year ending June 30, 2024 will be \$740,134.

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2023

NOTE 7 - PENSION PLAN

Plan Information

All employees working more than 20 hours per week during the school year participate in the South Dakota Retirement System (SDRS), a cost-sharing, multiple-employer hybrid defined-benefit pension plan administered by SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability, and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering, and amending plan provisions is found in South Dakota Codified Law 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at <https://sdrs.sd.gov/publications.aspx> or by writing to the SDRS, PO Box 1098, Pierre, SD 57501-1098, or by calling (605) 773-3731.

Benefits Provided

SDRS has four different classes of employees, Class A general members, Class B public safety and judicial members, Class C Cement Plant Retirement Fund members, and Class D Department of Labor and Regulation members.

Members hired before July 1, 2017, are Foundation members. Class A Foundation members and Class B Foundation members retiring after age 65 with three years of contributory service are entitled to an unreduced annual retirement benefit. An unreduced annual retirement benefit is also available after age 55 for Class A Foundation members where the sum of age and credited service is equal to or greater than 85, or after age 55 for Class B Foundation judicial members where the sum of age and credited service is equal to or greater than 80. Class B Foundation public safety members can retire with an unreduced annual retirement benefit after age 55 with three years of contributory service. An unreduced annual retirement benefit is also available after age 45 for Class B Foundation public safety members where the sum of age and credited service is equal to or greater than 75. All Foundation retirement benefits that do not meet the above criteria may be payable at a reduced level. Class A and B eligible spouses of Foundation members will receive a 60% joint survivor benefit when the member dies.

Black Hills Special Services Cooperative

Notes to the Financial Statements

June 30, 2023

NOTE 7 - PENSION PLAN (CONTINUED)

Members hired on or after July 1, 2017 are Generational members. Class A Generational members and Class B Generational judicial members retiring after age 67 with three years of contributory service are entitled to an unreduced annual retirement benefit. Class B Generational public safety members can retire with an unreduced annual retirement benefit after age 57 with three years of contributory service. At retirement, married Generational members may elect a single-life benefit, a 60% joint and survivor benefit, or a 100% joint and survivor benefit. All Generational retirement benefits that do not meet the above criteria may be payable at a reduced level. Generational members will also have a variable retirement account (VRA) established, in which they will receive up to 1.5% of compensation funded by part of the employer contribution. VRAs will receive investment earnings based on investment returns.

Legislation enacted in 2017 established the current COLA process. At each valuation date:

- Baseline actuarial accrued liabilities will be calculated assuming the COLA is equal to the long-term inflation assumption of 2.25%.
- If the fair value of assets is greater or equal to the baseline actuarial accrued liabilities, the COLA will be:
 - The increase in the third quarter CPI-W, no less than 0.5% and no greater than 3.5%.
- If the fair value of assets is less than the baseline actuarial accrued liabilities, the COLA will be:
 - The increase in the third quarter CPI-W, no less than 0.5% and no greater than a restricted maximum such that if the restricted maximum is assumed for future COLAs, the fair value of assets will be greater or equal to the accrued liabilities.

Legislation enacted in 2021 reduced the minimum COLA from 0.5% to 0.0%.

All benefits except those depending on the Member's Accumulated Contributions are annually increased by the cost-of-living adjustment.

Contributions

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statute to contribute the following percentages of their salary to the plan: Class A members, 6.0% of salary; Class B judicial members, 9.0% of salary; and Class B public safety members, 8.0% of salary. State statute also requires the employer to contribute an amount equal to the employee's contribution. The Cooperative's share of contributions to the SDRS for the years ended June 30, 2023, 2022, and 2021, was \$1,126,755, \$1,040,697, and \$964,889, respectively, equal to the required contributions each year.

Pension Liabilities (Assets), Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources to Pensions

At June 30, 2022, SDRS was 100.1% funded and, accordingly, had a net pension asset. The proportionate share of the components of the net pension asset of the South Dakota Retirement System, for the Cooperative as of the measurement period ending June 30, 2022 and reported by the Cooperative as of June 30, 2023 are as follows:

Proportionate Share of Total Pension Liability	\$ 102,331,514
Less: Proportionate Share of Net Pension Restricted for Pension Benefits	<u>102,400,022</u>
Proportionate Share of Net Pension Liability (Asset)	<u>\$ (68,508)</u>

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2023

NOTE 7 - PENSION PLAN (CONTINUED)

At June 30, 2023, the Cooperative reported an asset of \$68,508 for its proportionate share of the net pension asset. The net pension asset was measured as of June 30, 2022, and the total pension asset used to calculate the net pension asset was based on a projection of the Cooperative's share of contributions to the pension plan relative to the contributions of all participating entities. At June 30, 2022, the Cooperative's proportion was 0.7249% which is an increase of 0.1116% from its proportion measured as of June 30, 2021.

For the year ended June 30, 2023, the Cooperative recognized pension expense (reduction of pension expense) of \$(400,872). At June 30, 2023, the Cooperative reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$ 1,304,096	\$ 4,447
Changes in Assumption	4,354,139	3,815,821
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	-	164,177
Changes in Proportion and Difference Between Cooperative Contributions and Proportionate Share of Contributions	15,509	24,412
Cooperative Contributions Subsequent to the Measurement Date	1,128,708	-
	<u>\$ 6,802,452</u>	<u>\$ 4,008,857</u>

\$1,128,708 is reported as deferred outflows of resources related to pensions resulting from Cooperative contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense (revenue) as follows:

Year Ended June 30,	
2024	\$ 455,122
2025	947,365
2026	(1,092,067)
2027	1,354,467
2028	-
Thereafter	-
	<u>\$ 1,664,887</u>

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2023

NOTE 7 - PENSION PLAN (CONTINUED)

Actuarial Assumptions

The total pension liability (asset) in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary Increases	Graded by years of service, from 7.66% at entry to 3.15% after 25 years of service.
Discount Rate	6.50% net of plan investment expense. This is composed of an average inflation rate of 2.50% and real returns of 4.00%
Future COLA's	2.10%

Mortality Rates

All mortality rates are based on Pub-2010 amount-weighted mortality tables projected generationally with improvement scale MP-2020.

Active and Terminated Vested Members:

- Teachers, Certified Regents, and Judicial: PubT-2010
- Other Class A Members: PubG-2010
- Public Safety Members: PubS-2010

Retired Members:

- Teachers, Certified Regents, and Judicial Retirees: PubT-2010, 108% of rates above age 65
- Other Class A Retirees: PubG-2010, 93% or rates through age 74, increasing by 2% per year until 111% of rates at age 83 and above
- Public Safety Retirees: PubS-2010, 102% of rates at all ages

Beneficiaries:

- PubG-2010 contingent survivor mortality table

Disabled Members:

- Public Safety: PubS-2010 disabled member mortality table
- Others: PubG-2010 disabled member mortality table

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period of July 1, 2016 to June 30, 2021.

Black Hills Special Services Cooperative

Notes to the Financial Statements

June 30, 2023

NOTE 7 - PENSION PLAN (CONTINUED)

Investment portfolio management is the statutory responsibility of the South Dakota Investment Council (SDIC), which may utilize the services of external money managers for management of a portion of the portfolio. SDIC is governed by the Prudent Man Rule (i.e., the council should use the same degree of care as a prudent man). Current SDIC investment policies dictate limits on the percentage of assets invested in various types of vehicles (equities, fixed-income securities, real estate, cash, private equity, etc.). The long-term expected rate of return on pension plan investments was determined using a method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2022 (see the discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-term Expected Real Rate of Return</u>
Global Equity	58.0%	3.7%
Fixed Income	30.0%	1.1%
Real Estate	10.0%	2.6%
Cash	2.0%	0.4%
	<u>100%</u>	<u>2.7%</u>

Discount Rate

The discount rate used to measure the total pension liability (asset) was 6.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that matching employer contributions will be made at rates equal to the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability (asset).

Sensitivity of Liability (Asset) to Changes in the Discount Rate

The following presents the Cooperative's proportionate share of net pension liability (asset) calculated using the discount rate of 6.50%, as well as what the Cooperative's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.50%) or one percentage point higher (7.50%) than the current rate:

	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
Cooperative's Proportionate Share of the Net Pension Liability (Asset)	<u>\$ 14,224,992</u>	<u>\$ (68,508)</u>	<u>\$ (11,750,074)</u>

Pension Plan Fiduciary Net Position

Detailed information about the plan's fiduciary net position is available in the separately issued SDRS financial report.

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2023

NOTE 8 - RELATED PARTY TRANSACTIONS

The Cooperative was formed through a joint venture between twelve school districts. The school districts are Belle Fourche School District 9-1, Custer School District 16-1, Douglas School District 51-1, Edgemont School District 23-1, Haakon School District 27-1, Hill City School District 51-2, Hot Springs School District 23-2, Lead-Deadwood School District 40-1, Meade School District 46-1, Oelrichs School District 23-3, Rapid City School District 51-4, and Spearfish School District 40-2. The Cooperative receives annual membership fees, tuition fees, and other service fees from its member school districts in return for providing technical assistance, consultation, or specialty services such as psychology or therapy services.

For the year ended June 30, 2023, the Cooperative earned revenue of \$5,858,559 as a result of membership fees, services fees, and tuition from member school districts.

The Cooperative contracts with some of the member school districts to provide meal services, busing, and transportation. As a result of these contracts, the Cooperative paid \$113,914 to member school districts for the year ended June 30, 2023. As of June 30, 2023, the Cooperative did not owe funds to member districts.

NOTE 9 - JOINT VENTURE

The Cooperative participates in the Black Hills Educational Benefits Cooperative (BHEBC), a cooperative service unit formed for the purpose of providing health insurance services to the member school districts.

The members of the joint venture are Black Hills Special Services Cooperative, New Underwood School District 51-3, Wall School District 51-5, Custer School District 16-1, Oelrichs School District 23-3, and Belle Fourche School District 9-1.

BHEBC's governing board is comprised of two representatives from each member district. The Board is responsible for adopting the budget and setting service fees at a level adequate to fund the adopted budget. Members are not liable for claims in excess of BHEBC's assets.

Separate financial statements may be obtained by writing to BHEBC, PO Box 218, Sturgis SD 57785. At June 30, 2023, this joint venture had audited total assets of \$6,420,610, liabilities of \$710,321, and net position of \$5,710,289.

NOTE 10 - CONCENTRATION OF BUSINESS RELATIONSHIP

The Cooperative engages in significant business transactions with the West River Foundation (the Foundation). The nature of these transactions results in a concentration of business relationship. The various transactions between the Cooperative and the Foundation are as follows:

The Cooperative leases the majority of its building space from the Foundation. During the year ended June 30, 2023, the Cooperative paid \$593,406 for leases for vehicles and rent. In addition, the Cooperative purchased \$100,234 of equipment, supplies, and services from the Foundation. As of June 30, 2023, the Cooperative owed the Foundation \$2,937. The Foundation reimburses the Cooperative for its use of the Cooperative's administrative and clerical personnel and other expenses.

The Cooperative has contract agreements with the Foundation for the administration of various programs, such as the West River Business Service Center, and for purchases of goods and services. During the year ended June 30, 2023, the Foundation paid the Cooperative \$2,415,842 for these services. In addition, as of June 30, 2023, the Cooperative had outstanding accounts receivable of \$166,466 due from the Foundation.

Black Hills Special Services Cooperative

Notes to the Financial Statements

June 30, 2023

NOTE 11 - RISK MANAGEMENT

The Cooperative is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the year ended June 30, 2023, the Cooperative managed its risks as follows:

Employee Health Insurance

The Cooperative joined together with other educational units in the state to form a public entity risk pool (see Note 9 and Note 12). This is a public entity risk pool currently operating as a common risk management and insurance program for the member school districts. The Cooperative pays a monthly premium to the pool to provide health insurance coverage for its employees. The pool purchases reinsurance coverage with the premiums it receives from the members. The coverage provides three deductible plan options for employees: \$1,500 per person or \$2,800 per family; \$3,500 per person or \$7,000 per family; or \$5,000 per person or \$10,000 per family.

The Cooperative does not carry additional health insurance coverage to pay claims in excess of this upper limit. Settled claims resulting from these risks have never exceeded the liability coverage.

Liability Insurance

The Cooperative purchases liability insurance for risks related to torts; theft of or damage to property; and errors and omissions of public officials from a commercial insurance carrier. In prior years, settled claims resulting from these risks have not exceeded the Cooperative's liability coverage.

Worker's Compensation

The Cooperative purchases insurance for worker's compensation from a commercial insurance carrier. In prior years, settled claims resulting from these risks have not exceeded the Cooperative's liability coverage.

Unemployment Benefits

The Cooperative has elected to use the cost reimbursement alternative for unemployment benefits. During the year ended June 30, 2023, \$27,327 of claims were filed for unemployment benefits. Based on historical trends, it is expected that future payment of unemployment benefit claims will be similar to the amount paid in the current year.

NOTE 12 - POST-EMPLOYMENT HEALTHCARE PLAN

Plan Description

The Cooperative offers a health insurance plan, established under SDCL 13-10-3, through Black Hills Educational Benefits Cooperative (BHEBC), which is a cooperative service unit formed for the purpose of providing health insurance services to member school districts as previously described in Note 9. The members participate in a cost-sharing plan by pooling their participants to receive better insurance premiums than the members would receive individually. The premiums of the covered retirees are established by BHEBC, but the Cooperative Board determines retiree and employer contribution rates. Because of this cost-sharing structure, the health insurance plan would fall under a cost-sharing multiple-employer OPEB plan arrangement. However, the members have not committed to sharing the annual OPEB costs, actuarial accrued liabilities, plan assets, or unfunded actuarial accrued liabilities and each member is receiving a separate actuarial report. Because the OPEB costs are not shared, each member's separate actuarial valuation falls under the accounting for single-employer OPEB plans. The health insurance plan issues separately stated stand-alone financial statements. The Plan does not accumulate assets in a trust.

Black Hills Special Services Cooperative

Notes to the Financial Statements

June 30, 2023

NOTE 12 - POST-EMPLOYMENT HEALTHCARE PLAN (CONTINUED)

Employees retiring on or after September 1, 2019 no longer receive the benefits of this plan. Those already participating will be allowed to remain in the plan.

An employee of the Cooperative who is eligible and elects to participate in the group health plan is covered. A covered individual who retires from the Cooperative and is at least age 55, has ten years of continuous service with the Cooperative, and is currently participating in the group insurance plan at the time of retirement is eligible for health insurance. Spousal and dependent coverage is provided as long as the required contributions are paid. Spouses may continue coverage after the retiree's coverage terminates until the spouse is eligible for Medicare. Non-spouse dependents may continue coverage for a maximum of 36 months or until the dependent is eligible for Medicare, whichever is shorter. All coverage ceases when the retiree or spouse attains age 65 or becomes eligible for Medicare except for COBRA continuation if elected.

The Cooperative received an actuarial valuation report for the measurement date of June 30, 2019. Management has determined that due to declining participation and the closure of the plan to new entrants, an updated actuarial valuation is not necessary as it is expected the obligation for coverage will be eliminated in the next two years.

Funding Policy

The eligible retiree must pay monthly contributions based on 130% of the full active premium rates for either single or family coverage.

Changes in Liability

For the year ended June 30, 2023, the beginning balance of the OPEB liability was \$37,968. Total OPEB liability was determined as of the measurement date, which is June 30, 2019. Due to declining enrollment in the Plan, the Cooperative's liability is consistent with the prior year. No expenses were incurred during the year ended June 30, 2023.

As of June 30, 2023, the Cooperative did not report any deferred inflows of resources related to OPEB.

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point.

The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The entry age normal level percentage of pay actuarial cost method was used to determine the total OPEB liability.

The total OPEB liability in the June 30, 2019 actuarial valuation was determined using the following assumptions:

- As an unfunded plan, the discount rate reflects the index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date. The index rate used to measure the total pension liability was 3.50% as of the measurement date.
- Mortality rates were based on the RP 2014 annuitant distinct mortality table adjusted to 2006 with MP 2016 generational projection of future mortality improvement.

Black Hills Special Services Cooperative
Notes to the Financial Statements
June 30, 2023

NOTE 12 - POST-EMPLOYMENT HEALTHCARE PLAN (CONTINUED)

- Healthcare cost trend rates were 5.0% for all years.
- The future retiree participation rate was assumed to be 25% for employees currently electing coverage and 0% for employees currently waiving coverage.
- The assumed claim costs were determined from the self-funded premiums and underlying claim experience of the OPEB plan and actuarial age adjustment factors.
- Assumed annual salary, including inflation, for active members are as follows:

<u>Service</u>	<u>General Inflation</u>	<u>Salary Increases</u>
All Years	3.00%	3.00%

- Retiree participation rate was assumed to be 25% for employees currently electing coverage and initial spouse participation rate was assumed to be 10% for both male and female employees.

Sensitivity Analysis

The following represents the Cooperative's total OPEB liability, calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate:

	<u>1% Decrease 2.5%</u>	<u>Current Discount Rate 3.5%</u>	<u>1% Increase 4.5%</u>
Total OPEB Liability	<u>\$ 39,082</u>	<u>\$ 37,968</u>	<u>\$ 36,903</u>

The following represents the Cooperative's total OPEB liability, calculated using the current healthcare cost trend rates as well as what the Cooperative's total OPEB liability would be if it were calculated using trend rates that are one percentage point lower or one percentage point higher than the current trend rates.

	<u>1% Decrease 4.0%</u>	<u>Current Trend Rate 5.0%</u>	<u>1% Increase 6.0%</u>
Total OPEB Liability	<u>\$ 36,908</u>	<u>\$ 37,968</u>	<u>\$ 39,055</u>

NOTE 13 - SUBSEQUENT EVENTS

The Cooperative has evaluated subsequent events through the date of the independent auditor's report, which is the date the financial statements were available to be issued.

REQUIRED SUPPLEMENTARY INFORMATION

**Black Hills Special Services Cooperative
Budgetary Comparison Schedule -
General Fund - Budgetary Basis
For the Year Ended June 30, 2023**

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance Favorable (Unfavorable)
	<u>Original</u>	<u>Final</u>		
REVENUES				
Revenue from Local Sources:				
Tuition and Fees	\$1,594,658	\$1,620,961	\$1,745,699	\$ 124,738
Transportation Fees	833,406	833,406	-	(833,406)
Earnings on Investments and Deposits	1,000	81,000	85,802	4,802
Other Revenue from Local Sources	19,100,457	20,022,182	18,378,466	(1,643,716)
Revenue from State Sources	8,794,956	9,599,784	11,312,870	1,713,086
Revenue from Federal Sources	<u>4,435,977</u>	<u>4,783,459</u>	<u>4,989,579</u>	<u>206,120</u>
Total Revenues	<u>34,760,454</u>	<u>36,940,792</u>	<u>36,512,416</u>	<u>(428,376)</u>
EXPENDITURES				
Instruction:				
Regular Programs	1,343,103	1,343,103	1,370,578	(27,475)
Special Programs	2,576,699	2,601,699	2,598,411	3,288
Adult Continuing Education Programs	<u>485,572</u>	<u>493,318</u>	<u>444,875</u>	<u>48,443</u>
Total Instruction	<u>4,405,374</u>	<u>4,438,120</u>	<u>4,413,864</u>	<u>24,256</u>
Support Services:				
Pupils	4,982,036	5,016,989	4,827,662	189,327
Instruction Staff	5,105,818	5,546,148	5,722,806	(176,658)
General Administration	1,148,983	1,156,983	1,186,127	(29,144)
Other Administrative Support Services	86,534	86,534	83,416	3,118
Business	3,805,883	4,952,601	3,795,853	1,156,748
Central	989,169	989,169	947,250	41,919
Special Education	591,437	591,437	573,177	18,260
Other Support Services	<u>850,135</u>	<u>850,135</u>	<u>891,915</u>	<u>(41,780)</u>
Total Support Services	<u>17,559,995</u>	<u>19,189,996</u>	<u>18,028,206</u>	<u>1,161,790</u>
Community Services				
Custody and Care of Children Services	3,930,433	4,003,836	4,130,700	(126,864)
Welfare Activities Services	646,520	646,520	624,853	21,667
Other Community Services	<u>8,218,132</u>	<u>8,662,320</u>	<u>8,300,133</u>	<u>362,187</u>
Total Community Services	<u>12,795,085</u>	<u>13,312,676</u>	<u>13,055,686</u>	<u>256,990</u>
Total Expenditures	<u>34,760,454</u>	<u>36,940,792</u>	<u>35,497,756</u>	<u>1,443,036</u>

See independent auditor's report and the accompanying notes
to the required supplementary information.

**Black Hills Special Services Cooperative
Budgetary Comparison Schedule -
General Fund - Budgetary Basis (Continued)
For the Year Ended June 30, 2023**

	<u>Budgeted Amounts</u>			Variance
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Favorable (Unfavorable)</u>
Excess of Revenues over Expenditures	-	-	1,014,660	1,014,660
OTHER FINANCING SOURCES				
Proceeds from the Sale of Capital Assets	-	-	21,174	21,174
Proceeds from Insurance	-	-	12,498	12,498
Total Other Financing Sources	-	-	33,672	33,672
EXCESS OF REVENUES OVER EXPENDITURES AND OTHER FINANCING SOURCES	-	-	1,048,332	1,048,332
FUND BALANCE - BEGINNING	<u>6,065,765</u>	<u>6,065,765</u>	<u>6,065,765</u>	<u>-</u>
FUND BALANCE - ENDING	<u>\$ 6,065,765</u>	<u>\$ 6,065,765</u>	<u>\$ 7,114,097</u>	<u>\$ 1,048,332</u>

See independent auditor's report and the accompanying notes
to the required supplementary information.

Black Hills Special Services Cooperative
Schedule of Changes in Total OPEB Liability and Related Ratios
For the Years Ended June 30

<u>Year*</u>	<u>Service Cost</u>	<u>Interest on Total OPEB Liability</u>	<u>Changes in Benefit Terms</u>	<u>Effect of Assumption Changes or Inputs</u>	<u>Benefit Payments</u>	<u>Net Change in Total OPEB Liability</u>	<u>Net OPEB Obligation Beginning</u>	<u>Net OPEB Obligation Ending</u>	<u>Cooperative's Covered-employee Payroll</u>	<u>OPEB Liability as a Percentage of Covered-employee Payroll</u>
2023	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 37,968	\$ 37,968	\$ 15,073,400	0.25%
2022	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 37,968	\$ 37,968	\$ 13,952,652	0.27%
2021	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 37,968	\$ 37,968	\$ 11,742,191	0.32%
2020	\$ -	\$ 1,329	\$ -	\$ (2,723)	\$ -	\$ (1,394)	\$ 39,362	\$ 37,968	\$ 12,217,446	0.31%
2019	\$ 6,365	\$ 5,236	\$ (104,897)	\$ 7,469	\$ (7,503)	\$ (93,330)	\$ 132,692	\$ 39,362	\$ 11,861,598	0.33%
2018	\$ 5,442	\$ 5,836	\$ -	\$ 7,922	\$ (7,851)	\$ 11,349	\$ 121,343	\$ 132,692	\$ 11,680,190	1.14%

*Until a 10-year trend is compiled, the Cooperative will present information for those years for which information is available.

See independent auditor's report and the accompanying notes
to the required supplementary information.

**Black Hills Special Services Cooperative
Schedule of the Cooperative's Proportionate Share
of the Net Pension Liability (Asset)
South Dakota Retirement System**

Year*	Cooperative's Proportion of the Net Pension Liability (Asset)	Cooperative's Proportionate Share of the Net Pension Liability (Asset)	Cooperative's Covered- employee Payroll	Cooperative's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered- employee Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)
2023	0.7249010%	\$ (68,508)	\$ 17,274,093	-0.40%	100.10%
2022	0.7086470%	\$ (5,427,023)	\$ 16,031,212	-33.85%	105.52%
2021	0.6132859%	\$ (26,635)	\$ 13,466,856	-0.20%	100.04%
2020	0.6228831%	\$ (66,644)	\$ 13,372,069	-0.50%	100.09%
2019	0.6372764%	\$ (14,863)	\$ 13,252,564	-0.11%	100.02%
2018	0.6563468%	\$ (59,564)	\$ 13,335,609	-0.45%	100.10%
2017	0.6722685%	\$ 2,270,857	\$ 12,780,404	17.77%	96.89%
2016	0.7083794%	\$ (3,004,440)	\$ 12,931,725	-23.23%	104.10%
2015	0.7114084%	\$ (5,125,407)	\$ 12,439,879	-41.20%	107.30%

*The amounts presented for each fiscal year were determined as of the measurement date of the collective net pension liability (asset) which is June 30 of the previous fiscal year. Until a full 10-year trend is compiled, the Cooperative will present information for those years for which information is available.

See independent auditor's report and the accompanying notes
to the required supplementary information.

**Black Hills Special Services Cooperative
Schedule of Pension Contributions
South Dakota Retirement System**

Year*	Contractually Required Contribution	Contributions in Relation to the Contractually Required Contribution	Contribution Deficiency (Excess)	Cooperative's Covered- employee Payroll	Contributions as a Percentage of Covered- employee Payroll
2023	\$ 1,126,755	\$ 1,126,755	\$ -	\$ 18,778,394	6.00%
2022	\$ 1,040,697	\$ 1,040,697	\$ -	\$ 17,274,093	6.02%
2021	\$ 964,889	\$ 964,889	\$ -	\$ 16,031,212	6.02%
2020	\$ 807,587	\$ 807,587	\$ -	\$ 13,466,856	6.00%
2019	\$ 804,279	\$ 804,279	\$ -	\$ 13,372,069	6.01%
2018	\$ 794,666	\$ 794,666	\$ -	\$ 13,252,564	6.00%
2017	\$ 800,137	\$ 800,137	\$ -	\$ 13,335,609	6.00%
2016	\$ 766,880	\$ 766,880	\$ -	\$ 12,780,404	6.00%
2015	\$ 775,944	\$ 775,944	\$ -	\$ 12,931,725	6.00%

*Until a full 10-year trend is compiled, the Cooperative will present information for those years for which information is available.

See independent auditor's report and the accompanying notes
to the required supplementary information.

Black Hills Special Services Cooperative

Notes to the Required Supplementary Information

South Dakota Retirement System

NOTE 1 - BASIS OF PRESENTATION

The Budgetary Comparison Schedule has been prepared on the modified accrual basis of accounting. The Budgetary Comparison Schedule - General Fund - Budgetary Basis presents capital outlay expenditures within each function, while the Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Fund presents capital outlay expenditures as a separate function.

NOTE 2 - BUDGETS AND BUDGETARY ACCOUNTING

The Cooperative follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Prior to the first regular Board meeting in May of each year, the Cooperative Board causes to be prepared a proposed budget for the next fiscal year according to the budgetary standards prescribed by the Auditor General.
2. The proposed budget is considered by the Cooperative Board at the first regular meeting held in May of each year.
3. The proposed budget is published for public review no later than July 15 each year.
4. Public hearings are held to solicit member input prior to the approval of the budget.
5. Before October 1 of each year, the Cooperative Board must approve the budget for the ensuing fiscal year.
6. After adoption by the Cooperative Board, the operating budget is legally binding, and actual expenditures of each fund cannot exceed the amounts budgeted. An exception exists when, if it is determined during the year that sufficient amounts have not been budgeted, state statute allows the adoption of supplemental budgets when moneys are available to increase legal spending authority.
7. A line item for contingencies may be included in the annual budget. Such a line item may not exceed 5% of the total Cooperative budget and may be transferred by resolution of the Cooperative to any other budget category, except for capital outlay, that is deemed insufficient during the year.
8. Unexpended appropriations lapse at year-end unless encumbered by resolution of the Board. No encumbrances were outstanding at June 30, 2023.
9. Formal budgetary integration is employed as a management control device during the year for the General Fund.

NOTE 3 - PENSION PLAN

Changes from Prior Valuation

The June 30, 2022 Actuarial Valuation reflects numerous changes to the actuarial assumptions as a result of an experience analysis completed since the June 30, 2021 Actuarial Valuation. In addition, two changes in actuarial methods have been implemented since the prior valuation.

The details of the changes since the last valuation are as follows:

Benefit Provision Changes

During the 2022 Legislative Session, no significant SDRS benefit changes were made and gaming enforcement agents became Class B Public Safety Members.

See independent auditor's report.

Black Hills Special Services Cooperative

Notes to the Required Supplementary Information

South Dakota Retirement System

NOTE 3 - PENSION PLAN (CONTINUED)

Actuarial Assumptions Changes

As a result of an experience analysis covering the period from July 1, 2016, to June 30, 2021, and presented to the SDRS Board of Trustees in April and June 2022, significant changes to the actuarial assumptions were recommended by the SDRS Senior Actuary and adopted by the Board of Trustees first effective for this June 30, 2022 actuarial valuation.

The changes to economic assumptions included increasing the price inflation to 2.50% and increasing the wage inflation to 3.15%. The current assumed investment return assumption of 6.50% was retained, lowering the assumed real investment return to 4.00%. The baseline COLA assumption of 2.25% was also retained. Salary increase assumptions were modified to reflect the increase in assumed wage inflation and recent experience. The assumed interest on accumulated contributions was decreased to 2.25%.

The demographic assumptions were also reviewed and revised. The mortality assumption was changed to the Pub-2010 amount-weighted tables using separate tables for teachers, general, and public safety retirees, with assumptions for retirees adjusted based on credible experience. The mortality assumption for active and terminated vested members was changed to the unadjusted amount-weighted Pub-2010 tables, again by member classification and the assumption for beneficiaries was changed to the amount-weighted Pub-2010 general contingent survivor table. Adjustments based on experience were also made to the assumptions regarding retirement, termination, disability, age of spouses for married Foundation members, percentage of terminated vested members electing a refund, and benefit commencement age for terminated vested Public Safety members with 15 or more years of service.

The SDRS COLA equals the percentage increase in the most recent third calendar quarter CPI-W over the prior year, no less than 0% (0.5% prior to 2021) and no greater than 3.50%. However, if the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (currently 2.25%) is less than 100%, the maximum COLA payable will be limited to the increase that if assumed on a long-term basis, results in an FVFR equal to or exceeding 100%.

As of June 30, 2021, the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (2.25%) was greater than 100% and the full 0% to 3.50% COLA range was payable. For the June 30, 2021, Actuarial Valuation, future COLAs were assumed to equal the baseline COLA assumption of 2.25%.

As of June 30, 2022, the FVFR assuming future COLAs equal to the baseline COLA assumption of 2.25% is less than 100% and the July 2023 SDRS COLA is limited to a restricted maximum of 2.10%. The July 2023 SDRS COLA will equal inflation, between 0% and 2.10%. For this June 30, 2022, Actuarial Valuation, future COLAs were assumed to equal the restricted maximum COLA of 2.10%.

Actuarial assumptions are reviewed for reasonability annually and reviewed in depth periodically, with the next experience analysis anticipated before the June 30, 2027, Actuarial Valuation and any recommended 7 changes approved by the Board of Trustees are anticipated to be first implemented in the June 30, 2027, Actuarial Valuation.

Actuarial Method Changes

Actuarial method changes with minor impact were implemented for this valuation after a recommendation by Cavanaugh Macdonald Consulting as part of their reviews of prior valuations. As a result, liabilities and normal costs for refund benefits and the Generation Variable Retirement Account are now calculated using the entry-age normal costs method with normal costs based on the expected value of these accounts rather than the actual balance.

See independent auditor's report.

SUPPLEMENTARY INFORMATION

Black Hills Special Services Cooperative
Department of Human Services, Community Support Provider Cost Report -
Schedule of Expenses
For the Year Ended June 30, 2023

Account Number and Title	Support Services				Division of Developmental Disabilities (DDD)			
	Total	Adjustments	Admin and Support	Fund-raising	Total of All Services	Residential	Day Habilitation	Supported Employment
1000 PERSONNEL SERVICES:								
1010 Administrative	\$ 695,072	\$ -	\$ 330,586	\$ -	\$ 364,486	\$ 181,678	\$ 139,675	\$ 14,304
1020 Professional/Program Staff	18,645,495	-	-	-	18,645,495	1,787,497	669,037	9,740
1040 Support Staff	1,000,333	-	797,687	-	202,646	96,054	69,206	-
1050 Client Wages	50,376	-	2,072	-	48,304	829	30,407	16,239
TOTAL PERSONNEL SERVICES	20,391,276	-	1,130,345	-	19,260,931	2,066,058	908,325	40,283
1100 PERSONNEL BENEFITS AND TAXES								
1110 Retirement Plans	1,120,994	-	66,898	-	1,054,095	116,197	50,378	1,447
1120 Insurance Benefits	2,283,447	-	125,235	-	2,158,212	288,730	137,618	2,901
1130 Other Benefits	-	-	-	-	-	-	-	-
1140 FICA Taxes	1,512,012	-	83,107	-	1,428,905	155,363	67,851	3,095
1150 Unemployment Insurance	27,327	-	27,327	-	-	-	-	-
1160 Worker's Comp. Insurance	212,835	-	212,835	-	-	-	-	-
1170 Prof. Liability Insurance	504,533	-	503,593	-	940	-	-	-
1190 Other Benefits	-	-	-	-	-	-	-	-
TOTAL PERSONNEL BENEFITS AND TAXES	5,661,148	-	1,018,995	-	4,642,152	560,290	255,847	7,443
1200 PROFESSIONAL FEES AND CONTRACT SERVICES								
1210 Administrative/Financial	2,869,741	-	289,726	-	2,580,015	105,913	32,472	862
1220 Habilitation/Rehabilitation	-	-	-	-	-	-	-	-
1230 Medical								
1231 Other Medical (Dental, Dietary, OT, PT, Optometric, Pharmacy, Speech Pathology and Audiology)	22,261	-	-	-	22,261	-	-	-
1237 Physician/Nursing Services	-	-	-	-	-	-	-	-
1238 Psychiatric Services	-	-	-	-	-	-	-	-
1290 Other	-	-	-	-	-	-	-	-
TOTAL PROFESSIONAL FEES AND CONTRACT SERVICES	2,892,002	-	289,726	-	2,602,276	105,913	32,472	862

See independent auditor's report.

Black Hills Special Services Cooperative
Department of Human Services, Community Support Provider Cost Report -
Schedule of Expenses (Continued)
For the Year Ended June 30, 2023

Account Number and Title	Division of Developmental Disabilities (DDD)							Non-DDD
	Nursing	Other Medical Services	Food Services	Speech Hearing & Language	HCBS ARPA Funds	Family Support	Medicaid HBCS Choices	BHSSC Non-DDD Divisions
1000 PERSONNEL SERVICES:								
1010 Administrative	\$ 5,621	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 23,208
1020 Professional/Program Staff	214,377	79,259	-	75,494	550,500	337,611	-	14,921,980
1040 Support Staff	31,636	5,750	-	-	-	-	-	-
1050 Client Wages	829	-	-	-	-	-	-	-
TOTAL PERSONNEL SERVICES	<u>252,463</u>	<u>85,009</u>	<u>-</u>	<u>75,494</u>	<u>550,500</u>	<u>337,611</u>	<u>-</u>	<u>14,945,188</u>
1100 PERSONNEL BENEFITS AND TAXES								
1110 Retirement Plans	14,806	5,047	-	4,530	30,355	20,257	-	811,077
1120 Insurance Benefits	27,913	6,696	-	8,415	-	49,425	-	1,636,514
1130 Other Benefits	-	-	-	-	-	-	-	-
1140 FICA Taxes	19,123	6,449	-	5,775	42,113	25,032	-	1,104,103
1150 Unemployment Insurance	-	-	-	-	-	-	-	-
1160 Worker's Comp. Insurance	-	-	-	-	-	-	-	-
1170 Prof. Liability Insurance	-	-	-	-	-	-	-	940
1190 Other Benefits	-	-	-	-	-	-	-	-
TOTAL PERSONNEL BENEFITS AND TAXES	<u>61,842</u>	<u>18,192</u>	<u>-</u>	<u>18,720</u>	<u>72,468</u>	<u>94,714</u>	<u>-</u>	<u>3,552,634</u>
1200 PROFESSIONAL FEES AND CONTRACT SERVICES								
1210 Administrative/Financial	1,239	492	-	737	7,568	504	-	2,430,229
1220 Habilitation/Rehabilitation	-	-	-	-	-	-	-	-
1230 Medical								
1231 Other Medical (Dental, Dietary, OT, PT, Optometric, Pharmacy, Speech Pathology and Audiology)	-	22,261	-	-	-	-	-	-
1237 Physician/Nursing Services	-	-	-	-	-	-	-	-
1238 Psychiatric Services	-	-	-	-	-	-	-	-
1290 Other	-	-	-	-	-	-	-	-
TOTAL PROFESSIONAL FEES AND CONTRACT SERVICES	<u>1,239</u>	<u>22,753</u>	<u>-</u>	<u>737</u>	<u>7,568</u>	<u>504</u>	<u>-</u>	<u>2,430,229</u>

See independent auditor's report.

Black Hills Special Services Cooperative
Department of Human Services, Community Support Provider Cost Report -
Schedule of Expenses (Continued)
For the Year Ended June 30, 2023

Account Number and Title	Support Services				Division of Developmental Disabilities (DDD)			
	Total	Adjustments	Admin and Support	Fund-raising	Total of All Services	Residential	Day Habilitation	Supported Employment
1300 TRAVEL/TRANSPORTATION								
1390 Other	1,495,393	-	57,645	-	1,437,749	91,621	75,138	503
TOTAL TRAVEL/TRANSPORTATION	1,495,393	-	57,645	-	1,437,749	91,621	75,138	503
1400 SUPPLIES								
1440 Food	168,771	-	-	-	168,771	134	48	-
1490 Other	2,197,081	35,319	139,752	-	2,022,010	70,912	33,848	3,243
TOTAL SUPPLIES	2,365,852	35,319	139,752	-	2,190,781	71,046	33,896	3,243
1500 OCCUPANCY								
1510 Rent of Space	1,448,736	-	160,699	-	1,288,037	156,261	253,516	10,320
1520 Utilities & Telephone	321,087	-	27,211	-	293,875	72,919	53,995	4,053
1590 Other	137,141	-	5,254	-	131,887	55,208	67,101	3,132
TOTAL OCCUPANCY	1,906,964	-	193,164	-	1,713,799	284,388	374,612	17,505
1600 EQUIPMENT	188,792	-	12,770	-	176,022	815	717	81
1700 DEPRECIATION								
1710 Building	-	-	-	-	-	-	-	-
1720 Equipment	591,742	-	408,150	-	183,592	-	-	-
TOTAL DEPRECIATION	591,742	-	408,150	-	183,592	-	-	-
1800 MISCELLANEOUS								
1810 Clothing	-	-	-	-	-	-	-	-
1860 Bad Debt	4,587	4,587	-	-	-	-	-	-
1800 MISCELLANEOUS	-	-	-	-	-	-	-	-
TOTAL MISCELLANEOUS	4,587	4,587	-	-	-	-	-	-
Expenditure Subtotal	35,497,756	39,906	3,250,547	-	32,207,303	3,180,131	1,681,007	69,920
Admin. And Support Allocation	-	N/A	(3,250,547)	-	3,250,547	320,956	169,657	7,057
TOTAL EXPENDITURES	\$ 35,497,756	\$ 39,906	\$ -	\$ -	\$ 35,457,850	\$ 3,501,087	\$ 1,850,664	\$ 76,977

See independent auditor's report.

Black Hills Special Services Cooperative
Department of Human Services, Community Support Provider Cost Report -
Schedule of Expenses (Continued)
For the Year Ended June 30, 2023

Account Number and Title	Division of Developmental Disabilities (DDD)							Non-DDD
	Nursing	Other Medical Services	Food Services	Speech Hearing & Language	HCBS ARPA Funds	Family Support	Medicaid HBCS Choices	BHSSC Non-DDD Divisions
1300 TRAVEL/TRANSPORTATION								
1390 Other	11,166	1,247	-	2,535	5,295	9,807	-	1,240,437
TOTAL TRAVEL/TRANSPORTATION	11,166	1,247	-	2,535	5,295	9,807	-	1,240,437
1400 SUPPLIES								
1440 Food	10	-	157,798	-	-	-	-	10,781
1490 Other	8,433	327	-	139	23,945	300,362	-	1,580,801
TOTAL SUPPLIES	8,443	327	157,798	139	23,945	300,362	-	1,591,582
1500 OCCUPANCY								
1510 Rent of Space	13,731	2,186	-	11,803	-	29,687	-	810,534
1520 Utilities & Telephone	7,254	803	-	-	-	3,249	-	151,603
1590 Other	4,790	917	-	-	739	-	-	-
TOTAL OCCUPANCY	25,775	3,906	-	11,803	739	32,936	-	962,137
1600 EQUIPMENT	16	-	-	-	27,678	-	-	146,715
1700 DEPRECIATION								
1710 Building	-	-	-	-	-	-	-	-
1720 Equipment	-	-	-	-	183,592	-	-	-
TOTAL DEPRECIATION	-	-	-	-	183,592	-	-	-
1800 MISCELLANEOUS								
1810 Clothing	-	-	-	-	-	-	-	-
1860 Bad Debt	-	-	-	-	-	-	-	-
1800 MISCELLANEOUS	-	-	-	-	-	-	-	-
TOTAL MISCELLANEOUS	-	-	-	-	-	-	-	-
Expenditure Subtotal	360,944	131,434	157,798	109,428	871,785	775,934	-	24,868,922
Admin. And Support Allocation	36,428	13,265	15,926	11,044	87,986	78,312	-	2,509,916
TOTAL EXPENDITURES	\$ 397,372	\$ 144,699	\$ 173,724	\$ 120,472	\$ 959,771	\$ 854,246	\$ -	\$ 27,378,838

See independent auditor's report.

Black Hills Special Services Cooperative
Department of Human Services, Community Support Provider Cost Report -
Notes to the Schedule of Expenses
For the Year Ended June 30, 2023

Adjustments:

Adjustments Expense Description	Account #	Support Services			Division of Developmental Disabilities (DDD)			
		Total	Admin and Support	Fund-raising	Total of All Services	Residential	Day Habilitation	Supported Employment
Unallocated Supplies	1490	\$ 35,319	\$ 18,621	\$ -	\$ -	\$ -	\$ -	\$ -
Bad Debt Expense	1860	4,587	69	-	-	-	-	-
Total Adjustments		<u>\$ 39,906</u>	<u>\$ 18,690</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Reconciliation to Audited Financial Statements:		Per Cost Report	Per Audit Report					
TOTAL EXPENSES		\$ 35,497,756	\$ 35,497,756					
<i>Reconciling Items:</i>								
Rounding		-	-					
RECONCILED TOTAL EXPENSES		<u>\$ 35,497,756</u>	<u>\$ 35,497,756</u>					

See independent auditor's report.

Black Hills Special Services Cooperative
Department of Human Services, Community Support Provider Cost Report -
Notes to the Schedule of Expenses (Continued)
For the Year Ended June 30, 2023

Adjustments Expense Description	Account #	Division of Developmental Disabilities (DDD)							Non-DDD
		Nursing	Other Medical Services	Food Services	Speech Hearing & Language	HCBS ARPA Funds	Family Support	Medicaid HBCS Choices	BHSSC Non-DDD Divisions
Unallocated Supplies	1490	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 16,698
Bad Debt Expense	1860	-	-	-	-	-	11	-	4,507
Total Adjustments		<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 11</u>	<u>\$ -</u>	<u>\$ 21,205</u>

See independent auditor's report.

Black Hills Special Services Cooperative
Department of Human Services, Community Support Provider Cost Report -
Schedule of Revenues
For the Year Ended June 30, 2023

Account Number and Title	Support Services				Division of Developmental Disabilities (DDD)			
	Total	Adjustments	Admin and Support	Fund-raising	Total of All Services	Residential	Day Habilitation	Supported Employment
2000 FEES								
2020 Title XIX	\$ 6,419,862	\$ -	\$ -	\$ -	\$ 6,419,862	\$ -	\$ -	\$ -
2025 Title VII, Ch 1 Part B	-	-	-	-	-	-	-	-
2030 Title VII, Ch 1 Part C	-	-	-	-	-	-	-	-
2045 SD Department of Education	210,701	-	-	-	210,701	-	210,701	-
2050 Dept of Corrections	-	-	-	-	-	-	-	-
2055 Client Pay (Fee for Service)	20,643,652	-	17,091	-	20,626,561	-	835,016	-
2060 Insurance	-	-	-	-	-	-	-	-
2065 Other States	-	-	-	-	-	-	-	-
2070 Room and Board	352,840	-	-	-	352,840	352,840	-	-
2075 Bureau of Indian Affairs	-	-	-	-	-	-	-	-
2080 Department of Human Services	37,227	-	-	-	37,227	-	37,227	-
2085 Department of Social Services	-	-	-	-	-	-	-	-
2090 Other-Specify on Notes to Schedule B: (eg Other Federal Funds, County Funds, Unified Judicial System)	235,135	-	36,000	-	199,135	-	-	-
TOTAL FEES	<u>27,899,417</u>	<u>-</u>	<u>53,091</u>	<u>-</u>	<u>27,846,326</u>	<u>352,840</u>	<u>1,082,944</u>	<u>-</u>
2100 GRANTS (Foundations, Corporations or Trusts)								
2110 Grants (Used for Capital Expenditures)	-	-	-	-	-	-	-	-
2120 Grants (Used for Non-Capital Expenditures)	8,243,017	-	5,110	-	8,237,907	-	25,000	-
2100 TOTAL GRANTS	<u>8,243,017</u>	<u>-</u>	<u>5,110</u>	<u>-</u>	<u>8,237,907</u>	<u>-</u>	<u>25,000</u>	<u>-</u>

See independent auditor's report.

Black Hills Special Services Cooperative
Department of Human Services, Community Support Provider Cost Report -
Schedule of Revenues (Continued)
For the Year Ended June 30, 2023

						Division of Developmental Disabilities (DDD)			Non-DDD
		Nursing	Other Medical Services	Food Services	Speech Hearing & Language	HCBS ARPA Funds	Family Support	Medicaid HBCS Choices	BHSSC Non-DDD Divisions
2000	FEES								
2020	Title XIX	\$ -	\$ -	\$ -	\$ -	\$ 871,785	\$ 674,569	\$ 4,873,508	\$ -
2025	Title VII, Ch 1 Part B	-	-	-	-	-	-	-	-
2030	Title VII, Ch 1 Part C	-	-	-	-	-	-	-	-
2045	SD Department of Education	-	-	-	-	-	-	-	-
2050	Dept of Corrections	-	-	-	-	-	-	-	-
2055	Client Pay (Fee for Service)	-	-	-	-	-	-	-	19,791,545
2060	Insurance	-	-	-	-	-	-	-	-
2065	Other States	-	-	-	-	-	-	-	-
2070	Room and Board	-	-	-	-	-	-	-	-
2075	Bureau of Indian Affairs	-	-	-	-	-	-	-	-
2080	Department of Human Services	-	-	-	-	-	-	-	-
2085	Department of Social Services	-	-	-	-	-	-	-	-
2090	Other-Specify on Notes to Schedule B: (eg Other Federal Funds, County Funds, Unified Judicial System)	-	-	-	-	-	-	-	199,135
TOTAL FEES		-	-	-	-	871,785	674,569	4,873,508	19,990,680
2100	GRANTS (Foundations, Corporations or Trusts)								
2110	Grants (Used for Capital Expenditures)	-	-	-	-	-	-	-	-
2120	Grants (Used for Non-Capital Expenditures)	-	-	-	-	-	247,263	-	7,965,644
2100	TOTAL GRANTS	-	-	-	-	-	247,263	-	7,965,644

See independent auditor's report.

Black Hills Special Services Cooperative
Department of Human Services, Community Support Provider Cost Report -
Schedule of Revenues (Continued)
For the Year Ended June 30, 2023

Account Number and Title	Support Services				Division of Developmental Disabilities (DDD)			
	Total	Adjustments	Admin and Support	Fund-raising	Total of All Services	Residential	Day Habilitation	Supported Employment
2200 CONTRIBUTIONS (Donation, In Kind, Fund Raising)								
2210 Contributions (Used for Capital Expenditures)	-	-	-	-	-	-	-	-
2220 Contributions (Used for Non-Capital Expenditures)	248,421	-	14,226	190,942	43,253	-	-	-
2200 TOTAL CONTRIBUTIONS	248,421	-	14,226	190,942	43,253	-	-	-
2300 OTHER INCOME								
2310 Commodities/Food Stamps/National School Lunch	-	-	-	-	-	-	-	-
2340 FMHA Rent Subsidy	-	-	-	-	-	-	-	-
2341 Section 8 Rental Assistance	-	-	-	-	-	-	-	-
2350 Transportation	-	-	-	-	-	-	-	-
2360 Production/Farm Revenue	30,318	-	-	-	30,318	-	-	30,318
2370 Investment Income/Interest	85,802	-	85,802	-	-	-	-	-
2380 County Per Capita	-	-	-	-	-	-	-	-
2390 Other-Specify:	62,613	-	55,788	-	6,825	-	-	-
TOTAL OTHER INCOME	178,733	-	141,590	-	37,143	-	-	30,318
TOTAL REVENUES	\$ 36,569,588	\$ -	\$ 214,017	\$ 190,942	\$ 36,164,629	\$ 352,840	\$ 1,107,944	\$ 30,318

See independent auditor's report.

Black Hills Special Services Cooperative
Department of Human Services, Community Support Provider Cost Report -
Schedule of Revenues (Continued)
For the Year Ended June 30, 2023

		Division of Developmental Disabilities (DDD)						Non-DDD	
		Nursing	Other Medical Services	Food Services	Speech Hearing & Language	HCBS ARPA Funds	Family Support	Medicaid HBCS Choices	BHSSC Non-DDD Divisions
2200	CONTRIBUTIONS (Donation, In Kind, Fund Raising)								
2210	Contributions (Used for Capital Expenditures)	-	-	-	-	-	-	-	-
2220	Contributions (Used for Non-Capital Expenditures)	-	-	-	-	-	-	-	43,253
2200	TOTAL CONTRIBUTIONS	-	-	-	-	-	-	-	43,253
2300	OTHER INCOME								
2310	Commodities/Food Stamps/National School Lunch	-	-	-	-	-	-	-	-
2340	FMHA Rent Subsidy	-	-	-	-	-	-	-	-
2341	Section 8 Rental Assistance	-	-	-	-	-	-	-	-
2350	Transportation	-	-	-	-	-	-	-	-
2360	Production/Farm Revenue	-	-	-	-	-	-	-	-
2370	Investment Income/Interest	-	-	-	-	-	-	-	-
2380	County Per Capita	-	-	-	-	-	-	-	-
2390	Other-Specify:	-	-	-	-	-	-	-	6,825
TOTAL OTHER INCOME		-	-	-	-	-	-	-	6,825
TOTAL REVENUES		\$ -	\$ -	\$ -	\$ -	\$ 871,785	\$ 921,832	\$ 4,873,508	\$ 28,006,402

See independent auditor's report.

Black Hills Special Services Cooperative
Department of Human Services, Community Support Provider Cost Report -
Notes to the Schedule of Revenues
For the Year Ended June 30, 2023

	Support Services				Division of Developmental Disabilities (DDD)			
	Total	Adjustments	Admin and Support	Fund-raising	Total of All Services	Residential	Day Habilitation	Supported Employment
Detail of #2090 - Other Fee Revenues								
BHSSC Membership Fees	\$ 36,000	\$ -	\$ 36,000	\$ -	\$ -	\$ -	\$ -	\$ -
TIE Membership Fees	199,135	-	-	-	199,135	-	-	-
TOTAL # 2090	<u>\$ 235,135</u>	<u>\$ -</u>	<u>\$ 36,000</u>	<u>\$ -</u>	<u>\$ 199,135</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Detail of #2390 - Other Income								
Sublease Rents	\$ 6,825	\$ -	\$ -	\$ -	\$ 6,825	\$ -	\$ -	\$ -
Insurance Restitution	43,290	-	43,290	-	-	-	-	-
Sale of Surplus Property	12,498	-	12,498	-	-	-	-	-
TOTAL # 2390	<u>\$ 62,613</u>	<u>\$ -</u>	<u>\$ 55,788</u>	<u>\$ -</u>	<u>\$ 6,825</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

Client Pay (Fee for Service) #2055 includes all fees for services for BHSSC Non-DD Divisions to include: services to schools, state agencies, and private entities.

BHSSC does not separate bundled HCBS Choices payments- funds received are recognized as Medicaid funds.

BHSSC's financial statements are presented based on governmental accounting standards. For cost report purposes, BHSSC reports on earned revenue prior to the adjustment for period of availability. Therefore, a reconciliation of revenue per cost report to revenue per audit report is as follows:

	Per Cost Report	Per Audit Report
TOTAL REVENUES	\$ 36,569,588	\$ 36,546,088
<i>Reconciling Items:</i>		
Rounding	-	-
Adjustment for period of availability	(23,503)	-
RECONCILED TOTAL REVENUES	<u>\$ 36,546,088</u>	<u>\$ 36,546,088</u>

See independent auditor's report.

Black Hills Special Services Cooperative
Department of Human Services, Community Support Provider Cost Report -
Notes to the Schedule of Revenues (Continued)
For the Year Ended June 30, 2023

	Division of Developmental Disabilities (DDD)							Non-DDD
	Nursing	Other Medical Services	Food Services	Speech Hearing & Language	HCBS ARPA Funds	Family Support	Medicaid HBCS Choices	BHSSC Non-DDD Divisions
Detail of #2090 - Other Fee Revenues								
BHSSC Membership Fees	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
TIE Membership Fees	-	-	-	-	-	-	-	199,135
TOTAL # 2090	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 199,135</u>
Detail of #2390 - Other Income								
Sublease Rents	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 6,825
Insurance Restitution	-	-	-	-	-	-	-	-
Sale of Surplus Property	-	-	-	-	-	-	-	-
TOTAL # 2390	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 6,825</u>

Client Pay (Fee for Service) #2055 includes all fees for services for BHSSC Non-DD Divisions to include: services to schools, state agencies, and private entities.

BHSSC does not separate bundled HCBS Choices payments- funds received are recognized as Medicaid funds.

See independent auditor's report.

Black Hills Special Services Cooperative
Department of Human Services, Community Support Provider Cost Report -
Staffing Information
For the Year Ended June 30, 2023

Staff Type	Position Type	Job Title	Total Hours Paid	Total Wages Paid	Average Wage per Hour	Admin and Support Hours
Professional Program Staff 1020	Direct Support Professional/Job Coach	Direct Support Professional	26,434	\$ 471,869	\$ 18	-
Professional Program Staff 1020	Direct Support Professional/Job Coach	Direct Support Professional	83,726	1,721,376	21	-
Professional Program Staff 1020	Direct Support Professional/Job Coach	Direct Support Professional	379	7,449	20	-
Professional Program Staff 1020	Nurse/PA/CNP	Nurse & Medical Assistant	8,306	211,289	25	-
Professional Program Staff 1020	Other	Family Support Coordinator	13,000	310,765	24	-
Professional Program Staff 1020	Teacher/Teachers Assistant/Classroom Aid	Teacher	2,480	74,211	30	-
Professional Program Staff 1020	Psychiatrist/Psychologist/Physician	Psychologist	655	36,678	56	-
Professional Program Staff 1020	Other	Occupational Therapist	1,354	34,223	25	-
Professional Program Staff 1020	Other	Speech Pathologist	1,520	75,494	50	-
Professional Program Staff 1020	Other	Coordinators	7,400	194,040	26	-
Professional Program Staff 1020	Other	Physical Therapist	235	12,665	54	-
Administrative 1010	Administrator/Assistant Administrator	Admin Coordinators	7,320	219,103	30	7,320
Support Staff 1040	Secretarial/Office Assistant	Administrative Assistants	2,067	47,162	23	2,067
Administrative 1010	Other	Board Members	125	9,375	75	125
Administrative 1010	Administrator/Assistant Administrator	Director-DD	1,816	122,175	67	1,816
Support Staff 1040	Maintenance Staff	Maintenance Worker	6,227	151,254	24	-
Support Staff 1040	Other	Bus Driver	5,341	98,780	18	-
Administrative 1010	President/CEO/Executive Director	Executive Director	1,720	150,000	87	1,720
Administrative 1010	President/CEO/Executive Director	Deputy Director	1,032	70,655	68	1,032
Administrative 1010	CFO/Finance Director/Bookkeeper	Business Manager	1,720	100,556	58	1,720
Support Staff 1040	Other	Accounting & Personnel	8,352	235,816	28	8,352
Support Staff 1040	Other	IT Network Administrator	9,264	333,863	36	9,264
Support Staff 1040	Other	Office Manager-Admin	1,663	39,082	24	1,663
Support Staff 1040	Other	Transportation Coordinator	2,088	42,122	20	2,088
Support Staff 1040	Other	Mechanic	1,161	24,760	21	1,161
Support Staff 1040	Other	Grants Writer	123	4,853	39	123
Support Staff 1040	Other	Coordinator	180	5,158	29	180
Administrative 1010	Other	Director-Dev & Grants	1,296	68,069	53	1,296

See independent auditor's report.

Black Hills Special Services Cooperative
Department of Human Services, Community Support Provider Cost Report -
Staffing Information (Continued)
For the Year Ended June 30, 2023

Staff Type	Position Type	Job Title	Division of Developmental Disabilities (DDD)				
			Residential	Day Habilitation	Supported Employment	Nursing	Other Medical Services
Professional Program Staff 1020	Direct Support Professional/Job Coach	Direct Support Professional	\$ -	\$ 26,434	\$ -	\$ -	\$ -
Professional Program Staff 1020	Direct Support Professional/Job Coach	Direct Support Professional	83,726	-	-	-	-
Professional Program Staff 1020	Direct Support Professional/Job Coach	Direct Support Professional	-	-	379	-	-
Professional Program Staff 1020	Nurse/PA/CNP	Nurse & Medical Assistant	-	-	-	8,306	-
Professional Program Staff 1020	Other	Family Support Coordinator	-	-	-	-	-
Professional Program Staff 1020	Teacher/Teachers Assistant/Classroom Aid	Teacher	-	2,480	-	-	-
Professional Program Staff 1020	Psychiatrist/Psychologist/Physician	Psychologist	-	-	-	-	655
Professional Program Staff 1020	Other	Occupational Therapist	-	-	-	-	1,354
Professional Program Staff 1020	Other	Speech Pathologist	-	-	-	-	-
Professional Program Staff 1020	Other	Coordinators	2,760	4,640	-	-	-
Professional Program Staff 1020	Other	Physical Therapist	-	-	-	-	235
Administrative 1010	Administrator/Assistant Administrator	Admin Coordinators	-	-	-	-	-
Support Staff 1040	Secretarial/Office Assistant	Administrative Assistants	-	-	-	-	-
Administrative 1010	Other	Board Members	-	-	-	-	-
Administrative 1010	Administrator/Assistant Administrator	Director-DD	-	-	-	-	-
Support Staff 1040	Maintenance Staff	Maintenance Worker	6,227	-	-	-	-
Support Staff 1040	Other	Bus Driver	1,602	3,739	-	-	-
Administrative 1010	President/CEO/Executive Director	Executive Director	-	-	-	-	-
Administrative 1010	President/CEO/Executive Director	Deputy Director	-	-	-	-	-
Administrative 1010	CFO/Finance Director/Bookkeeper	Business Manager	-	-	-	-	-
Support Staff 1040	Other	Accounting & Personnel	-	-	-	-	-
Support Staff 1040	Other	IT Network Administrator	-	-	-	-	-
Support Staff 1040	Other	Office Manager-Admin	-	-	-	-	-
Support Staff 1040	Other	Transportation Coordinator	-	-	-	-	-
Support Staff 1040	Other	Mechanic	-	-	-	-	-
Support Staff 1040	Other	Grants Writer	-	-	-	-	-
Support Staff 1040	Other	Coordinator	-	-	-	-	-
Administrative 1010	Other	Director-Dev & Grants	-	-	-	-	-

See independent auditor's report.

Black Hills Special Services Cooperative
Department of Human Services, Community Support Provider Cost Report -
Staffing Information (Continued)
For the Year Ended June 30, 2023

Staff Type	Position Type	Job Title	Division of Developmental Disabilities (DDD)					Non-DDD
			Food Services	Speech Hearing & Language	HCBS ARPA Funds	Family Support	Medicaid HBCS Choices	BHSSC Non-DDD Divisions
Professional Program Staff 1020	Direct Support Professional/Job Coach	Direct Support Professional	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Professional Program Staff 1020	Direct Support Professional/Job Coach	Direct Support Professional	-	-	-	-	-	-
Professional Program Staff 1020	Direct Support Professional/Job Coach	Direct Support Professional	-	-	-	-	-	-
Professional Program Staff 1020	Nurse/PA/CNP	Nurse & Medical Assistant	-	-	-	-	-	-
Professional Program Staff 1020	Other	Family Support Coordinator	-	-	13,000	-	-	-
Professional Program Staff 1020	Teacher/Teachers Assistant/Classroom Aid	Teacher	-	-	-	-	-	-
Professional Program Staff 1020	Psychiatrist/Psychologist/Physician	Psychologist	-	-	-	-	-	-
Professional Program Staff 1020	Other	Occupational Therapist	-	-	-	-	-	-
Professional Program Staff 1020	Other	Speech Pathologist	-	1,520	-	-	-	-
Professional Program Staff 1020	Other	Coordinators	-	-	-	-	-	-
Professional Program Staff 1020	Other	Physical Therapist	-	-	-	-	-	-
Administrative 1010	Administrator/Assistant Administrator	Admin Coordinators	-	-	-	-	-	-
Support Staff 1040	Secretarial/Office Assistant	Administrative Assistants	-	-	-	-	-	-
Administrative 1010	Other	Board Members	-	-	-	-	-	-
Administrative 1010	Administrator/Assistant Administrator	Director-DD	-	-	-	-	-	-
Support Staff 1040	Maintenance Staff	Maintenance Worker	-	-	-	-	-	-
Support Staff 1040	Other	Bus Driver	-	-	-	-	-	-
Administrative 1010	President/CEO/Executive Director	Executive Director	-	-	-	-	-	-
Administrative 1010	President/CEO/Executive Director	Deputy Director	-	-	-	-	-	-
Administrative 1010	CFO/Finance Director/Bookkeeper	Business Manager	-	-	-	-	-	-
Support Staff 1040	Other	Accounting & Personnel	-	-	-	-	-	-
Support Staff 1040	Other	IT Network Administrator	-	-	-	-	-	-
Support Staff 1040	Other	Office Manager-Admin	-	-	-	-	-	-
Support Staff 1040	Other	Transportation Coordinator	-	-	-	-	-	-
Support Staff 1040	Other	Mechanic	-	-	-	-	-	-
Support Staff 1040	Other	Grants Writer	-	-	-	-	-	-
Support Staff 1040	Other	Coordinator	-	-	-	-	-	-
Administrative 1010	Other	Director-Dev & Grants	-	-	-	-	-	-

See independent auditor's report.

SINGLE AUDIT INFORMATION

Independent Auditor's Report on Internal Control over
Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed
in Accordance with *Government Auditing Standards*

Board of Directors
Black Hills Special Services Cooperative
Sturgis, South Dakota

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and general fund of Black Hills Special Services Cooperative (the Cooperative) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Cooperative's basic financial statements and have issued our report thereon dated January 22, 2024.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Cooperative's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Cooperative's internal control. Accordingly, we do not express an opinion on the effectiveness of the Cooperative's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Cooperative's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.

Casey Peterson, LTD

Casey Peterson, LTD

Rapid City, South Dakota

January 22, 2024

Independent Auditor's Report on Compliance for
Each Major Federal Program and Report on Internal Control
over Compliance in Accordance with the Uniform Guidance

Board of Directors
Black Hills Special Services Cooperative
Sturgis, South Dakota

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Black Hills Special Services Cooperative (the Cooperative)'s compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Cooperative's major federal programs for the year ended June 30, 2023. The Cooperative's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Cooperative complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Cooperative and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Cooperative's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Cooperative's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Cooperative's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Cooperative's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Cooperative's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Cooperative's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Cooperative's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.

Casey Peterson, LTD

Casey Peterson, LTD

Rapid City, South Dakota

January 22, 2024

**Black Hills Special Services Cooperative
Schedule of Findings and Questioned Costs
June 30, 2023**

SUMMARY OF INDEPENDENT AUDITOR'S RESULTS

- a. The Independent Auditor's Report expresses an unmodified opinion on the financial statements of Black Hills Special Services Cooperative.
- b. No significant deficiencies or material weaknesses in internal control relating to the audit of the financial statements are reported in the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
- c. There was no noncompliance material to the financial statements, which would be required to be reported in accordance with *Government Auditing Standards*.
- d. The independent auditor's report on compliance for the major federal award programs for Black Hills Special Services Cooperative expresses an unmodified opinion on all major federal programs.
- e. No significant deficiencies or material weaknesses in internal control related to major federal programs are reported in the Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance in Accordance with the Uniform Guidance.
- f. No noncompliance related to major federal programs is reported in the Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance in Accordance with the Uniform Guidance.
- g. No audit findings required to be reported in accordance with 2 CFR section 200.516(a) are reported within this schedule.
- h. The federal awards tested as major programs were:

<u>Assistance Listing (AL) Numbers</u>	<u>Name of Federal Program</u>
AL #84.287C	21 st Century Community Learning Centers
AL #84.365A	English Language Acquisition State Grants
- i. The dollar threshold used to distinguish between Type A and Type B federal award programs was \$750,000.
- j. Black Hills Special Services Cooperative qualified as a low-risk auditee.

FINDINGS - FINANCIAL STATEMENT AUDIT

None reported.

FINDINGS - MAJOR FEDERAL PROGRAMS AUDIT

None reported.



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PRIOR AUDIT FINDINGS AND QUESTIONED COSTS

FINDINGS - FINANCIAL STATEMENT AUDIT

None reported.

FINDINGS - MAJOR FEDERAL AWARDS PROGRAM AUDIT

None reported.

See independent auditor's report.

**Black Hills Special Services Cooperative
Schedule of Expenditures of Federal Awards
For the Year Ended June 30, 2023**

AL Number	Federal Program or Cluster Title	Pass-through Entity	Pass-through Entity Identifying Number	Expenditures For the Year Ended June 30, 2023
<u>U.S. Department of Defense</u>				
12 . 404	National Guard ChalleNGe Program	South Dakota Department of Military	22-1624-03 & 23-1624-03	\$ 1,313,649
	Total U.S. Department of Defense			<u>1,313,649</u>
<u>U.S. Department of Labor</u>				
17 . 264	National Farmworker Jobs Program	N/A	N/A	682,339
	Total U.S. Department of Labor			<u>682,339</u>
<u>U.S. Department of Education</u>				
84 . 002A	Adult Education - Basic Grants to States	South Dakota Department of Labor	22-AB-002	190,549
84 . 011A	Migrant Education State Grant Program	South Dakota Department of Education	S011A220042	125,300
84 . 027A	Special Education - Grants to States	South Dakota Department of Education	2023G-564	7,400
84 . 126A	Rehabilitation Services - Vocational Rehabilitation Grants to States	South Dakota Department of Human Services	4195-657-109 23	29,736
84 . 287C	Twenty-First Century Community Learning Centers	South Dakota Department of Education	S287C220042	154,567
84 . 287C	Twenty-First Century Community Learning Centers	South Dakota Department of Education	S287C220042	161,553
84 . 287C	Twenty-First Century Community Learning Centers	South Dakota Department of Education	S287C220042	139,272
84 . 287C	Twenty-First Century Community Learning Centers	South Dakota Department of Education	S287C220042	145,617
84 . 287C	Twenty-First Century Community Learning Centers	South Dakota Department of Education	S287C220042	156,620
84 . 287C	Twenty-First Century Community Learning Centers	South Dakota Department of Education	S287C220042	206,181
84 . 287C	Twenty-First Century Community Learning Centers	South Dakota Department of Education	S287C220042	177,397
84 . 365A	English Language Acquisition State Grants	South Dakota Department of Education	S365A220041	324,545
84 . 425	COVID-19 Education Stabilization Fund	South Dakota Department of Education	2021G-771	38,148
	Total U.S. Department of Education			<u>1,856,885</u>

See independent auditor's report.

**Black Hills Special Services Cooperative
Schedule of Expenditures of Federal Awards (Continued)
For the Year Ended June 30, 2023**

AL Number	Federal Program or Cluster Title	Pass-through Entity	Pass-through Entity Identifying Number	Expenditures For the Year Ended June 30, 2023
<u>U.S. Department of Health and Human Services</u>				
93 . 243	Substance Abuse and Mental Health Services - Projects of Regional and National Significance	South Dakota Department of Human Services	2022G-139 & 2023G-170	104,938
93 . 464	ACL Assistive Technology	South Dakota Department of Human Services	9195-657-111 23	323,006
93 . 464A	ACL Assistive Technology	South Dakota Department of Human Services	9195-657-111 22	136,674
93 . 575	Child Care and Development Block Grant	South Dakota Department of Social Services	2101SDSCS6	117,006
93 . 630	Developmental Disabilities Basic Support and Advocacy Grants	South Dakota Department of Human Services	9191-657-089 22	2,858
93 . 630	Developmental Disabilities Basic Support and Advocacy Grants	South Dakota Department of Human Services	9195-657-075 22	54,101
93 . 778	Medical Assistance Program	South Dakota Department of Health	23SC091121 & 24SC091121	63,866
93 . 870	Maternal, Infant, and Early Childhood Home Visiting Grant	South Dakota Department of Health	23SC091125 & 24SC091126	61,331
93 . 870	Maternal, Infant and Early Childhood Home Visiting Grant	South Dakota Department of Health	23SC091121 & 24SC091121	26,267
Total Department of Health and Human Services				<u>890,047</u>
<u>Social Security Administration</u>				
96 . 008	Social Security - Work Incentives Planning and Assistance Program	Montana State University Billings	622-034-03	23,814
Total Social Security Administration				<u>23,814</u>
<u>Department of Homeland Security</u>				
97 . 067	Homeland Security Grant Program	South Dakota Office of Homeland Security	2021-SS-00006-S01	5,110
Total Department of Homeland Security				<u>5,110</u>
Total Federal Financial Assistance				<u>\$ 4,771,844</u>

NOTE 1: The accompanying schedule of expenditures of federal awards includes the federal grant activity of the Cooperative and is presented on the modified accrual basis of accounting unless otherwise noted. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

NOTE 2: Black Hills Special Services Cooperative did not elect to use the 10% de minimis indirect cost rate.

NOTE 3: No funds were passed down to sub-recipients.

See independent auditor's report.

OTHER INFORMATION

**Black Hills Special Services Cooperative
Cooperative Officials
June 30, 2023**

BOARD MEMBERS

Anita Peterson, President
Susan Humiston, Vice President
Tammy Clem
Heather Grace
Tanya Gray
Rob Timm
Katie Burchfield
Amber Diers
Terry Koontz
Katie Merdanian
Katherine Thomas
Eric Skavang

DIRECTOR

Joe Hauge

BUSINESS MANAGER

Heidi Anderson

See independent auditor's report.